



**24G APPLICATION REF:** 14/2/4/2/3/D2/20/0017/20

**ENQUIRIES:** Ziyaad Allie

The Estate Manager  
Blue Mountain Village Homeowners Association  
P. O. Box 12384  
GARDEN ROUTE MALL  
6546

Email: [bmv@bmv.co.za](mailto:bmv@bmv.co.za)

Attention: Mr PJ Schoeman

Dear Sir

**ADMINISTRATIVE FINE IN TERMS OF SECTION 24G OF THE NATIONAL ENVIRONMENTAL MANAGEMENT ACT, 1998 (ACT 107 OF 1998) ("NEMA"): UNLAWFUL DAM ON ERVEN 23518 AND 23592 AT BLUE MOUNTAIN VILLAGE, GEORGE**

1. Your application in terms of section 24G of the NEMA ("the section 24G application") dated 04 March 2021, has reference.
2. In order for the Department to process your application, you are required to pay an administrative fine of **R250 000 (Two hundred and fifty thousand Rand)** in accordance with section 24G(4) of the NEMA.
3. The above administrative fine is determined by the type of activity or activities undertaken and the impact or impacts it has on the environment.
4. Please note that the continued operation, conduct or undertaking of the activity or activities will remain unlawful and should an environmental authorisation be issued at the conclusion of the section 24G application process, it shall only take effect from the date on which it has been issued.

5. Please note that in terms of section 24G(4) of the NEMA you must pay the administrative fine **before** the competent authority may consider your report and thereafter issue or refuse an environmental authorisation.

#### **Notification of the administrative fine decision**

6. The applicant must in writing, within 14 days of the date of the administrative fine decision ("the decision") –
  - 6.1. notify all registered interested and affected parties ("I&APs") of –
    - 6.1.1. the amount of the administrative fine;
    - 6.1.2. the reasons for the decision as detailed in Annexure A; and
    - 6.1.3. the date of the decision;
  - 6.2. draw the attention of all registered I&APs to the manner in which they may access the decision; and
  - 6.3. provide the details of all registered I&APs (postal and/ physical address, contact number, facsimile and e-mail address) to all registered I&APs and the original decision-maker in the event that an appeal has been lodged in terms of the *National Appeal Regulations, 2014*.
7. Should the applicant intend to appeal the administrative fine, an appeal must be submitted to the appeal administrator in accordance with regulation 4 of the *National Appeal Regulations, 2014* within 20 (twenty) days from the date that the notification of the decision was sent to the applicant by the competent authority.
8. Should an interested and affected party intend to appeal the administrative fine, an appeal must be submitted to the appeal administrator within 20 (twenty) days from the date that the notification of the decision was sent to the registered interested and affected parties by the applicant.

#### **Method of payment of the administrative fine**

9. Please be advised that payment of the above administrative fine may be made by cash, cheque or electronic transfer in the following manner:

##### Cash Payment

The fine amount may be paid at the cashier's office of this Department, ground floor, Utilitas Building, 1 Dorp Street, Cape Town on Monday to Friday between 08h30 and 12h30.

Department of Environmental Affairs and Development Planning  
Directorate: Environmental Governance

The following allocations must be given to the cashier when making cash payment:

Reference No: **S24G00288**

Item: Section 24G administrative fine

Company/ Individual Name

ID No.

Cheque Payment

The cheque must be crossed and made payable to the Department of Environmental Affairs and Development Planning and may either be deposited at the aforementioned cash office under the allocations mentioned above or deposited directly in the Department's bank account (see bank details below).

Electronic Transfer

An electronic transfer may be made to the following bank account:

Name of Bank	:	NEDBANK
Name of Account	:	Provincial Government of the Western Cape: Department of Environmental Affairs and Development Planning
Account Type	:	Current Account
Account Number	:	1452 045 003
Branch Name	:	NEDBANK CORPORATE
Branch Code	:	145 209
Reference No.	:	<b>S24G00288</b>

10. Kindly forward a copy of **the proof of payment** (e.g. receipt, deposit slip, electronic transfer confirmation) to the Department and quote the abovementioned reference number to ensure that the Department may acknowledge payment of the administrative fine.

11. This proof of payment must also be accompanied by proof that the abovementioned administrative fine was brought to the attention of registered I&APs as required in paragraph 6 above.

12. The fine must be **paid within 30 (thirty) calendar days** from the date of this letter. If no such payment is received within the stipulated timeframe and no appeal has been lodged with the appeal administrator, the Department may proceed with appropriate criminal investigative action which may result in criminal prosecution and/or the deferral of a decision to issue an environmental authorisation until such time that the criminal investigation is concluded and:
- 12.1. National Prosecuting Authority has decided not to institute prosecution;
  - 12.2. the applicant is acquitted or found not guilty after prosecution; or
  - 12.3. the applicant is convicted by a court of law.
13. Please be advised that the notice of payment of the administrative fine is **not an authorisation** for the consequences of unlawful commencement of a listed activity/ies according to the NEMA.
14. Further consideration of your application will only continue upon receipt and acknowledgement of payment of the administrative fine.

### **Appeals**

Appeals must comply with the provisions contained in the *National Appeal Regulations, 2014* (Government Notice No. R. 993 in Government Gazette No. 38303 of 08 December 2014). Please note the provisions of Regulation 1 (2) of the National Appeal Regulations, 2014 when calculating the period of days.

15. Should an appeal be lodged with the appeal administrator against the administrative fine, you are hereby advised of the following:
- 15.1. An appellant (if the applicant) must –
    - 15.1.1. submit an appeal in accordance with regulation 4 of the *National Appeal Regulations, 2014*, to the appeal administrator and a copy of the appeal to the decision maker, any registered I&APs and any organ of state with interest in the matter within 20 (twenty) calendar days from the date that the notification of the decision was sent to the applicant by the competent authority.
  - 15.2. An appellant (if NOT the applicant) must –

- 15.2.1. submit an appeal in accordance with regulation 4 of the *National Appeal Regulations, 2014*, to the appeal administrator, and a copy of the appeal to the applicant, any registered I&APs, any organ of state with interest in the matter and the decision maker within 20 (twenty) calendar days from the date that the notification of the decision was sent to the registered interested and affected parties by the applicant.
- 15.3. The applicant (if not the appellant), the decision-maker, I&APs and organs of state must submit their responding statements, if any, to the appeal authority and the appellant within 20 (twenty) calendar days from the date of receipt of the appeal submission.
16. An appeal application form must be submitted by means of one of the following methods -
- By post: Western Cape Ministry of Local Government, Environmental Affairs and Development Planning  
Private Bag X9186  
CAPE TOWN  
8000
- By facsimile: (021) 483 4174; or
- By hand: Attention: Mr Marius Venter  
Room 809  
8th Floor Utilitas Building, Dorp Street, Cape Town, 8001
- By e-mail: [DEADP.Appeals@westerncape.gov.za](mailto:DEADP.Appeals@westerncape.gov.za)
- 16.1. A prescribed appeal application form as well as assistance regarding the appeal processes is obtainable from the office of the Minister at: Tel. (021) 483 3721, E-mail [DEADP.Appeals@westerncape.gov.za](mailto:DEADP.Appeals@westerncape.gov.za) or URL <http://www.westerncape.gov.za/eadp>.

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**ADV. CHARMAINE MARÉ**  
**DIRECTOR: ENVIRONMENTAL GOVERNANCE**

Copied to: (1) Ms Melissa Mackay (EAP)  
(2) Ms Delia Power (Municipality)

Email: [mel@cape-eaprac.co.za](mailto:mel@cape-eaprac.co.za)

Email: [dpower@george.gov.za](mailto:dpower@george.gov.za)

## **ANNEXURE A: REASONS FOR THE DECISION**

In determining the quantum of the administrative fine, the competent authority took, *inter alia*, the following into consideration:

- The section 24G application dated 04 March 2021 with supporting environmental impact assessment and mitigation measures.
- Public participation conducted for the application by the Environmental Assessment Practitioner.
- The Environmental Management Programme dated 09 November 2020 submitted for the application.
- Relevant information contained in the Departmental EIA Guideline and Information Document Series (March 2013), including, the Guidelines on Need and Desirability, Public Participation and Alternatives.
- The site inspection conducted on 22 October 2020 attended by officials from this Department.

All relevant information presented to the competent authority was taken into account in the determination of the fine quantum. A summary of the issues which, according to the competent authority, were the most significant reasons for the decision is set out below.

### **1. PUBLIC PARTICIPATION**

A public participation process as outlined in section 24G(1)(vii)(dd) of the NEMA, "...a description of the public participation process followed during the course of compiling the report, including all comments received from interested and affected parties and an indication of how issues raised have been addressed..." was undertaken.

The public participation process conducted by the EAP comprised of the following:

- An advertisement was placed in the **George Herald** newspaper on 12 November 2020;
- A site notice was erected;
- Letters were sent to interested and affected parties ("I&APs") and the municipal ward councillor on 09 November 2020;
- I&APs were afforded the opportunity to provide comments on the application.

### 1.1 Consultation with organs of state in terms of section 24O of the NEMA

The following organs of state provided comment on the application:

- Breede Gouritz Catchment Management Agency ("BGCMA")
- CapeNature ("CN")

A summary of the comments received follows below:

The BGCMA has reiterated that a Water Use License is required and must be completed.

CapeNature stated that they object to the introduction of any alien fish species. Alien invasive species that germinate must be removed and rehabilitated using suitable indigenous species. CapeNature further stated that the mitigation measures as proposed in the Freshwater report must be strictly implemented. CapeNature concluded by stating that they do not object to the retention of the dam, given that the stormwater management is improved and any disturbance to the wetlands or within the buffer zone must be avoided.

## **2. CALCULATION OF THE ADMINISTRATIVE FINE**

Section 44(1)(aC) of the NEMA makes provision for the *"Minister to make regulations relating to the procedure and criteria to be followed in the determination of an administrative fine in terms of section 24G."*

The Section 24G Fine Regulations, 2017 ("the regulations") as referred to above have come into effect on 20 July 2017 which stipulate the procedure to be followed and criteria for the determination of a section 24G administrative fine. All applications submitted after the promulgation date are subject to the aforesaid regulations which stipulate the maximum fine applicable to an application is R5 million, as per the NEMA amendments.

The S24G fine calculator is a guide that is not rigidly applied and is used to determine an appropriate fine (to the maximum of R5 million) based on applicable impacts resulting from the unlawful commencement activity/ies on the receiving environment. The determination of a fine is based on the assessment undertaken for the section 24G application and the significance of impacts of the activity/ies on the environment. Each section 24G administrative fine is determined on its own merit and is dependent

on the information provided in the application. The section 24G fine is not a criminal sanction and the section 24G process is distinct and not punitive in nature.

In accordance with section 24(4) of the *National Environmental Management Act, 1998* (Act No. 107 of 1998) ("NEMA") the application contains, *inter alia*, an assessment of the consequences and impacts on the environment, including cumulative impacts, and the manner in which the geographical, physical, biological, social, economic and cultural aspects of the environment may be affected by the activity as well as a description of the mitigation measures that will be undertaken.

## **2.1 ASSESSMENT OF IMPACTS, BENEFITS AND MITIGATION MEASURES**

The determination of the administrative fine is based on the administrative fine calculator which was developed by the National Department of Environmental Affairs. The fine calculator (which is a guide that is not applied rigidly) was based on the following indexes that were informed by the environmental assessment practitioner as specified in the section 24G application:

- Socio-Economic Impact Index;
- Biodiversity Impact Index;
- Sense of Place &/ or Heritage Impact Index; and
- Pollution Impact Index.

The administrative fine decision and the reasons for the decision were informed by the section 24G application with supporting information, submitted by the environmental assessment practitioner, which stated *inter alia* the following:

### **2.1.1 Socio-economic Impact**

The **Socio-Economic Impact Index** was rated by the EAP that "*The activity is not giving, has not given and will not give rise to any negative socio-economic impacts*".

The motivation for this rating by the EAP was that the site has five (5) approved stormwater headwalls that discharge stormwater into the catchment area. This led to damage to the security perimeter fence and erosion in the catchment area. The attenuation dam will alleviate the damage to the fence and improve the habitat on the site. The activity therefore has a positive socio-economic



benefit to the residents of the estate in terms of security and minimising maintenance costs of replacing the fence regularly for water damage.

Having regard to the impacts caused by the activities, I am in agreement with the fine committee's recommendation that the administrative fine calculator be scored consistent with the score of the application that: "The activity is not giving, has not given and will not give rise to any negative socio-economic impacts".

The motivation for this rating is that the construction of the attenuation dam for storm water management is unlikely to result in negative socio-economic impacts.

#### 2.1.2 Biodiversity Impacts

The **Biodiversity Impact Index** was rated by the EAP that "*The activity is giving, has given or could give rise to localised biodiversity impacts*". The motivation for this rating by the EAP was that according to the specialist assessment the impacts on the biodiversity are negligible.

Having regard to the impacts caused by the activities, I am in agreement with the fine committee's recommendation that the administrative fine calculator be scored consistent with the score of the section 24G application that: "*The activity is giving, has given or could give rise to localised biodiversity impacts*".

The motivation for this rating is that prior to construction of the dam, the wetland areas had been cleared of alien trees and vegetation was in a partial state of regeneration. Hydrology had been impacted by the inputs of stormwater, drainage of water along the fence-line and the altered vegetation. The stormwater inputs would have resulted in increased flood peaks, as described by the Homeowners when their fence line was partially washed away by stormwater. Vegetation was impacted by construction of houses (with associated infilling) in areas of the wetland, conversion of natural vegetation to grass and planted gardens, and alien vegetation scattered throughout the wetland.

#### 2.1.3 Sense of place and Heritage Impacts

The **Sense of place and Heritage Impacts Index** was rated by the EAP that "*The activity is in keeping with the surrounding environment and / or does not negatively impact on the affected area's sense of place and /or heritage*".

The motivation for this rating by the EAP was that the attenuation dam does not negatively impact on the sense of place and the mitigation measures provide a unique opportunity to take a service aspect (stormwater outfall) and create a functional habitat that has not been available since prior to the use of the land as pine plantations.

Having regard to the impacts caused by the activities, I am in agreement with the fine committee's recommendation that the administrative fine calculator be scored consistent with the score of the section 24G application that: *"The activity is in keeping with the surrounding environment and / or does not negatively impact on the affected area's sense of place and /or heritage"*.

The motivation for this rating is that the construction of the attenuation dam is unlikely to give rise to negative impacts on sense of place or heritage.

#### 2.1.4 Pollution Impact

The **Pollution Impact Index** was rated by the EAP that *"The activity is not giving, has not given and will not give rise to any pollution."*

The motivation for this rating by the EAP was that the attenuation dam will not cause pollution to the environment and the implementation of the mitigation measures will improve water quality to the Meulen River to the west.

Having regard to the impacts caused by the activities, I am in agreement with the fine committee's recommendation that the administrative fine calculator be scored consistent with the score of the section 24G application that: *"The activity is not giving, has not given and will not give rise to any pollution."*

The motivation for this rating is that the construction of the dam and its associated operation is unlikely to give rise to pollution impacts if proper management measures are implemented and adhered to.

The indices contained in the section 24G application submitted by the EAP were used in the determination of the fine. This was assessed, reviewed and confirmed by observations obtained during the site inspection on 22 October 2020.

It should also be noted that the section 24G fine calculator distinguishes between the following two categories of offenders:

- Category 1 offenders are (firm) trusts, body corporates, close corporations, companies, parastatals and government departments.
- Category 2 offenders are individual/natural persons.

The calculation of the administrative fine is also based on the fact that the applicant in this matter is a category 1 offender. Nevertheless, the amounts determined by the section 24G fine calculator for both categories were analysed to assess whether it is appropriate to regard the applicant under the abovementioned category, given the personal circumstances of the applicant. I am of the opinion that it is appropriate to regard the applicant in this matter as a category 1 offender.

## **2.2 CONSIDERATION OF DEVIATION FROM THE CALCULATED FINE**

Further to the above, the following factors were taken into account in determining whether the fine recommended by the fine calculator is appropriate in the circumstances of this matter and whether there are reasons to deviate from the quantum of the fine recommended:

2.2.1 Aggravating factors, or the absence thereof, such as blameworthiness, non-compliance history and ignoring previous advice.

In this regard, there are no aggravating factors which justify a deviation from the calculated fine amount.

2.2.2 Mitigation factors such as preventative measures, co-operation with the environmental authority, immediate voluntary remediation and restoration and personal circumstances.

In this regard, I have considered the applicants conduct and am of the view that the conduct of the applicant as well as the proposed mitigation measures which will be implemented to mitigate the negative impacts on the receiving environment justifies a deviation from the calculated fine amount of R625 000 to a deviated and reduced fine amount of R250 000.

2.2.3 The potential costs that the applicant will incur in complying with directions as to remedial measures.

In this regard, the contents of the Application, together with the assessment report and suggested mitigation/rehabilitation measures are noted.

2.2.4 Social/Public benefit factors resulting from activities.

In this regard, I am of the opinion that the applicant's activities provide no direct social service to the affected community and will have little, or no, positive impact on job creation or poverty alleviation in the area which justifies a deviation from the recommended fine amount].

It is acknowledged that the National Environmental Management Principles (set out in section 2 of the NEMA) which apply to the actions of all organs of state, serve as guidelines by reference to which any organ of state must exercise any function when taking any decision, and which must guide the interpretation, administration and implementation of any other law concerned with the protection or management of the environment. In terms of the NEMA Principles, the effects of decisions on all aspects of the environment are to be taken into account. I am satisfied that the NEMA principles, including the consideration, assessment and evaluation of the social, economic and ecological impacts of activities (disadvantages and benefits), have been correctly applied in this application and this fine is appropriate in the light of such consideration and assessment.

In all the circumstances, and after weighing all the above factors including the impact on the fine amount recommended by the fine calculator when the activities in relation to a specific index had no adverse impact upon the environment in that specific regard, I am of the view that an administrative fine of R250 000 (Two hundred and fifty thousand rand) is an appropriate fine. Please find attached a copy of the calculated fine (Appendix 1).

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**APPENDIX 1**

14/2/4/2/3/D2/20/0017/20				
2016 SECTION 24G CALCULATOR				
IMPACT INDEX CALCULATOR				
<b>1</b>		<b>Socio Economic Impact Index</b>	<b>Weighting</b>	<b>20</b>
		<b>Description of variable</b>	<b>Selection</b>	<b>Score</b>
a	The activity will not give rise to any negative socio-economic impacts	0,5	X	10
b	The activity could give rise to negative socio-economic impacts, but highly localised	3		0
c	The activity could give rise to significant negative socio-economic and regionalized impacts	7		0
d	The activity could result in wide-scale socio-economic impacts.	10		0
Notes:				
<b>2</b>		<b>Biodiversity Impact Index</b>	<b>Weighting</b>	<b>30</b>
		<b>Description of variable</b>	<b>Selection</b>	<b>Score</b>
a	The activity will not give rise to any impacts on biodiversity	0,5		0
b	The activity could give rise to localised biodiversity impacts	3	X	90
c	The activity could give rise to significant biodiversity impacts	8		0
d	The activity is likely to permanently / irreversibly transform/ destroy a recognised biodiversity 'hot-spot' or threaten the existence of a species or sub-species.	10		0
Notes: x				
<b>3</b>		<b>Sense of Place &amp; / or Heritage Impact Index</b>	<b>Weighting</b>	<b>20</b>
		<b>Description of variable</b>	<b>Selection</b>	<b>Score</b>
a	The activity is in keeping with the surrounding environment and / or does not negatively impact on the affected area's sense of place and /or heritage	0,5	X	10
b	The activity is not in keeping with the surrounding environment and will have a localised impact on the affected area's sense of place and/or heritage	3		0
c	The activity is not in keeping with the surrounding environment and will have a significant impact on the affected area's sense of place and/ or heritage	8		0
d	The activity is completely out of keeping with the surrounding environment and will have a significant impact on the affected area's sense of place and/ or heritage	10		0
Notes:				
<b>4</b>		<b>Pollution Impact Index</b>	<b>Weighting</b>	<b>30</b>
		<b>Description of variable</b>	<b>Selection</b>	<b>Score</b>
a	The activity will not give rise to any pollution	0,5	X	15
b	The activity could give rise to pollution with low impacts.	3		0
c	The activity could give rise to pollution with moderate impacts.	5		0
d	The activity could give rise to pollution with high impacts.	8		0
e	The activity could give rise to pollution with major impacts.	10		0
Notes:				
<b>TOTAL SCORE</b>				<b>125</b>
<b>IMPACT INDEX</b>				<b>12,50%</b>
<b>Applicant</b>				
<b>Company , Government &amp; Parastatal.</b>				<b>625 000,00</b>
<b>Reasons for Deviation (only when relevant)</b>				
I have considered the applicants conduct and am of the view that the conduct of the applicant as well as the proposed mitigation measures which will be implemented to mitigate the negative impacts on the receiving environment justifies a deviation from the calculated fine amount of R625 000 to a deviated fine amount of R250 000.				
<b>Fine Amount</b>				<b>R250,000.00</b>