

SOCIAL IMPACT ASSESSMENT

LANGSIDE RENEWABLE ENERGY FACILITY

EASTERN CAPE PROVINCE

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Prepared

By

Tony Barbour

Tony Barbour

ENVIRONMENTAL CONSULTING

10 Firs Avenue, Claremont, 7708, South Africa

(Cell) 082 600 8266

(E-Mail) tony@tonybarbour.co.za

EXECUTIVE SUMMARY

INTRODUCTION AND LOCATION

Cape EAPrac was appointed to manage the Environmental Impact Assessment (EIA) process for the proposed 30 MW Langside PV Solar Energy Facility (SEF) located ~ 13 km west of Komani (Queenstown) in the Eastern Cape Province. The project site is situated within the Enoch Mgijima Municipality (EMM). The site also falls within the Stormberg Renewable Energy Development Zone (REDZ). Tony Barbour Environmental Consulting was appointed to undertake a specialist Social Impact Assessment (SIA) as part of a Basic Assessment (BA) process.

SUMMARY OF KEY FINDINGS

The key findings of the study are summarised under the following sections:

- Fit with policy and planning.
- Construction phase impacts.
- Operational phase impacts.
- Cumulative impacts.
- Decommissioning phase impacts.
- No-development option.

POLICY AND PLANNING ISSUES

The development of renewable energy is strongly supported at a national, provincial, and local level. The development of and investment in renewable energy is supported by the National Development Plan (NDP), New Growth Path Framework and National Infrastructure Plan, which all refer to and support renewable energy. The development of renewable energy is also supported at a provincial and local level. The site is also located in the Stormberg REDZ. The area has therefore been identified for the establishment of renewable energy infrastructure. The development of the proposed PV SEF is therefore supported by key policy and planning documents.

CONSTRUCTION PHASE

Potential positive impacts

- Creation of employment and business opportunities.

The construction phase is expected to extend over a period of ~12-18 months and create approximately 50 employment opportunities. The total wage bill for the construction phase is estimated to be in the region of R5 million (2023 Rand value). A percentage of the wage bill will be spent in the local economy which will create opportunities for local businesses in the EMM.

Some of the employment opportunities, specifically the low and semi-skilled opportunities, will be available to residents in the area, specifically residents from local towns in the study area, specifically Komani (Queenstown). Most of beneficiaries are likely to be historically disadvantaged (HD) members from the community. This would represent a positive social benefit in an area with limited employment opportunities.

The capital expenditure associated with the construction phase will be in the region of R400 million (2023 Rand value). The sector of the local economy that is most likely to benefit from the proposed development is the local service industry. The potential opportunities for the local service sector would be linked to accommodation, catering, cleaning, transport, and security, etc. associated with the construction workers on the site.

Potential negative impacts

- Impacts associated with the presence of construction workers on local communities.
- Increased risks safety, livestock and farming infrastructure associated with the construction related activities and presence of construction workers on the site.
- Nuisance impacts, such as noise, dust, and safety, associated with construction related activities and vehicles.

The findings of the SIA indicate that the significance of all the potential negative impacts with mitigation are likely to be **Low Negative**. The potential negative impacts can therefore be effectively mitigated if the recommended mitigation measures are implemented. Table 1 summarises the significance of the impacts associated with the construction phase.

Table 1: Summary of social impacts during construction phase

Impact	Significance No Mitigation/Enhancement	Significance With Mitigation/Enhancement
Creation of employment and business opportunities	Low (Positive)	Medium (Positive)
Presence of construction workers and potential impacts on family structures and social networks	Low (Negative)	Low (Negative)
Safety risk, stock theft and damage to farm infrastructure associated with presence of construction workers	Low (Negative)	Low (Negative)
Nuisance related impact linked to construction activities	Medium (Negative)	Low (Negative)

OPERATIONAL PHASE

Potential positive impacts

- The establishment of infrastructure to improve energy security and support renewable sector.
- Creation of employment opportunities.
- Benefits for local landowners.

The proposed project will supplement South Africa’s energy and assist to improve energy security. In addition, it will also reduce the country’s reliance on coal as an energy source. This represents a positive social benefit.

Potential negative impacts

- Visual impacts and associated impacts on sense of place.
- Potential impact on property values.
- Potential impact on tourism.

The findings of the SIA indicate that the significance of all the potential negative impacts with mitigation are likely to be **Low Negative**. The potential negative impacts can therefore be effectively mitigated. The significance of the impacts associated with the operational phase are summarised in Table 2.

Table 2: Summary of social impacts during operational phase

Impact	Significance No Mitigation/Enhancement	Significance With Mitigation/Enhancement
Establishment of infrastructure to improve energy security and support renewable sector	Medium (Positive)	Medium (Positive)
Creation of employment and business opportunities during maintenance	Low (Positive)	Medium (Positive)
Benefits for landowners	Low (Positive)	Medium (Positive)
Visual impact and impact on sense of place	Low (Negative)	Low (Negative)
Impact on property values	Low (Negative)	Low (Negative)
Impact on tourism	Low (Negative)	Low (Negative)

CUMULATIVE IMPACTS

Cumulative impact on sense of place

The closest renewable energy facility is located ~ 70 km east of the site. The potential for cumulative impact on the areas sense of place is therefore low. The significance is rated as **Low Negative**.

Cumulative impact on local services and accommodation

The significance of this impact with mitigation was rated as **Low Negative**.

Cumulative impact on local economy

The significance of this impact with enhancement was rated as **Medium Positive**.

DECOMMISSIONING

Given the relatively small number of people employed during the operational phase (~ 10), the potential negative social impact on the local economy associated with decommissioning will be limited. In addition, the potential impacts associated with the decommissioning phase can also be effectively managed with the implementation of a retrenchment and downscaling programme. With mitigation, the impacts are assessed to be **Low Negative**.

NO-GO DEVELOPMENT OPTION

The No-Development option would represent a lost opportunity for South Africa to improve energy security and supplement its current energy needs with clean, renewable energy. Given South Africa's current energy security challenges and its

position as one of the highest per capita producers of carbon emissions in the world, this would represent a significant negative social cost. The No-Development option is not supported by the findings of the SIA.

CONCLUSIONS AND RECOMMENDATIONS

The findings of the SIA indicate that the development of the proposed Langside Renewable Energy Facility and associated infrastructure will create employment and business opportunities in the EMM during both the construction and operational phase of the project. However, due to the relatively small size of the facility (30MW) the benefits in terms of employment will be limited. The potential negative impacts can also be effectively mitigated. The site is also located in the Stormberg REDZ. The area has therefore been identified for the establishment of renewable energy infrastructure.

The proposed development also represents an investment in clean, renewable energy infrastructure, which, given the negative environmental and socio-economic impacts associated a coal-based energy economy and the challenges created by climate change, represents a significant positive social benefit for society as a whole.

Statement and reasoned opinion

The establishment of the proposed Langside Renewable Energy Facility and associated infrastructure including a battery energy storage system (BESS) is supported by the findings of the SIA.

TABLE OF CONTENTS

EXECUTIVE SUMMARY	i
SECTION 1: INTRODUCTION.....	1
1.1 INTRODUCTION	1
1.2 TERMS OF REFERENCE AND APPROACH	1
1.3 PROJECT DESCRIPTION	2
1.4 ASSUMPTIONS AND LIMITATIONS	4
1.4.1 Assumptions.....	4
1.4.2 Limitations	4
1.5 SPECIALIST DETAILS.....	4
1.6 DECLARATION OF INDEPENDENCE	4
1.7 REPORT STUCTURE	4
SECTION 2: POLICY AND PLANNING ENVIRONMENT	6
2.1 INTRODUCTION	6
2.2 NATIONAL POLICY ENVIRONMENT	6
2.2.1 National Energy Act (Act No 34 of 2008).....	6
2.2.2 White Paper on the Energy Policy of the Republic of South Africa	7
2.2.3 White Paper on Renewable Energy	7
2.2.4 Integrated Resource Plan (2019)	8
2.2.5 National Development Plan	10
2.2.6 The New Growth Path Framework	10
2.2.7 National Infrastructure Plan.....	10
2.2.8 Strategic Environmental Assessment (SEA) for Wind and Solar PV Energy in South Africa.....	11
2.3 PROVINCIAL AND LOCAL LEVEL POLICY AND PLANNING	12
2.3.1 Eastern Cape Provincial Development Plan-2030 Vision.....	12
2.3.2 Eastern Cape Provincial Growth and Development Program	14
2.3.3 Eastern Cape Sustainable Energy Strategy 2012	14
2.3.4 Enoch Mgijima Municipality Integrated Development Plan	16
2.4 OVERVIEW RENEWABLE ENERGY SECTOR IN SOUTH AFRICA.....	17
2.4.1 Green Jobs Study.....	17
2.4.2 Powering the Future: Renewable Energy Roll-out in South Africa.....	20
2.4.3 WWF SA Renewable Energy Vision 2030	20
2.4.4 The impact of the green economy on jobs in South Africa	22
2.4.5 The potential for local community benefits	23
SECTION 3: OVERVIEW OF STUDY AREA	24
3.1 INTRODUCTION	24
3.2 ADMINISTRATIVE CONTEXT.....	24
3.3 DEMOGRAPHIC OVERVIEW: ENOCH MGIJIMA MUNICIPALITY	24
3.4 MUNICIPAL SERVICES: ENOCH MGIJIMA MUNICIPALITY	26
3.5 OVERVIEW OF STUDY AREA	27
SECTION 4: ASSESSMENT OF KEY SOCIAL ISSUES	29
4.1 INTRODUCTION	29
4.2 ASSESSMENT OF POLICY AND PLANNING FIT	29
4.3 CONSTRUCTION PHASE SOCIAL IMPACTS	29
4.3.1 Creation of local employment, training, and business opportunities	29
4.3.2 Impact of construction workers on local communities	31
4.3.3 Risk to safety and security	32
4.3.4 Nuisance impacts associated with construction related activities	33
4.4 OPERATIONAL PHASE SOCIAL IMPACTS	34
4.4.1 Improve energy security and support the renewable energy sector	35

4.4.2	Creation of employment opportunities	36
4.4.3	Generate income for affected landowners.....	37
4.4.4	Visual impact and impact on sense of place	38
4.4.5	Impact on tourism	38
4.4.6	Impact on property values	39
4.5	CUMULATIVE IMPACT ON SENSE OF PLACE	40
4.6	CUMULATIVE IMPACT ON LOCAL SERVICES AND ACCOMMODATION	41
4.7	CUMULATIVE IMPACT ON LOCAL ECONOMY	42
4.8	ASSESSMENT OF NO-DEVELOPMENT OPTION	43
4.9	ASSESSMENT OF DECOMMISSIONING PHASE	44
	SECTION 5: KEY FINDINGS AND RECOMMENDATIONS	45
5.1	INTRODUCTION	45
5.2	SUMMARY OF KEY FINDINGS	45
5.2.1	Policy and planning	45
5.2.2	Construction phase impacts.....	45
5.2.3	Operational phase impacts	46
5.2.4	Cumulative impacts	47
5.2.5	Decommissioning phase.....	48
5.2.6	No-development option	48
5.3	CONCLUSION AND RECOMMENDATIONS	48
	ANNEXURE A	49
	ANNEXURE B	50
	ANNEXURE C	52
	ANNEXURE D	53

CONTENTS OF THE SPECIALIST REPORT – CHECKLIST

Regulation GNR 326 of 4 December 2014, as amended 7 April 2017, Appendix 6	Section of Report
(a) details of the specialist who prepared the report; and the expertise of that specialist to compile a specialist report including a <i>curriculum vitae</i> ;	Section 1.6, Annexure C
(b) a declaration that the specialist is independent in a form as may be specified by the competent authority;	Section 1.7, Annexure D
(c) an indication of the scope of, and the purpose for which, the report was prepared;	Section 1.1, Section 1.2
(cA) an indication of the quality and age of base data used for the specialist report;	Section 1.2, Section 3
(cB) a description of existing impacts on the site, cumulative impacts of the proposed development and levels of acceptable change;	Section 4
(d) the duration, date and season of the site investigation and the relevance of the season to the outcome of the assessment;	N/A for SIA
(e) a description of the methodology adopted in preparing the report or carrying out the specialised process inclusive of equipment and modelling used;	Section 1.2, Annexure B
(f) details of an assessment of the specific identified sensitivity of the site related to the proposed activity or activities and its associated structures and infrastructure, inclusive of a site plan identifying site alternatives;	Section 4, Section 5
(g) an identification of any areas to be avoided, including buffers;	N/A
(h) a map superimposing the activity including the associated structures and infrastructure on the environmental sensitivities of the site including areas to be avoided, including buffers;	Section 3
(i) a description of any assumptions made and any uncertainties or gaps in knowledge;	Section 1.5
(j) a description of the findings and potential implications of such findings on the impact of the proposed activity, including identified alternatives on the environment, or activities;	Section 4, Section 5,
(k) any mitigation measures for inclusion in the EMPr;	Section 4
(l) any conditions for inclusion in the environmental authorisation;	Section 4, Section 5
(m) any monitoring requirements for inclusion in the EMPr or environmental authorisation;	N/A
(n) a reasoned opinion— i. as to whether the proposed activity, activities or portions thereof should be authorised; iA. Regarding the acceptability of the proposed activity or activities; and ii. if the opinion is that the proposed activity, activities or portions thereof should be authorised, any avoidance, management and mitigation measures that should be included in the EMPr or Environmental Authorization, and where applicable, the closure plan;	Section 5.3
(o) a summary and copies of any comments received during any consultation process and where applicable all responses thereto; and	To be undertaken during Assessment Phase
(p) any other information requested by the competent authority	N/A
Where a government notice gazetted by the Minister provides for any protocol or minimum information requirement to be applied to a specialist report, the requirements as indicated in such notice will apply.	

ACRONYMS

CHDM	Chris Hani District Municipality
DEA	Department of Environmental Affairs
DEA&DP	Department of Environmental Affairs and Development Planning
DM	District Municipality
ECP	Eastern Cape Province
EMM	Enoch Mgijima Municipality
HD	Historically Disadvantaged
EIA	Environmental Impact Assessment
IDP	Integrated Development Plan
IPP	Independent Power Producer
kV	Kilovolts
LED	Local Economic Development
LM	Local Municipality
MW	Megawatt
SDF	Spatial Development Framework
SEF	Solar Energy Facility
SIA	Social Impact Assessment

SECTION 1: INTRODUCTION

1.1 INTRODUCTION

Cape EAPrac was appointed to manage the Environmental Impact Assessment (EIA) process for the proposed 30 MW Langside PV Solar Energy Facility (SEF) located ~ 13 km west of Komani (Queenstown) in the Eastern Cape Province (red arrow, Figure 1.1). The project site is situated within the Enoch Mgijima Municipality (EMM). The also falls within the Stormberg Renewable Energy Development Zone (REDZ). Tony Barbour Environmental Consulting was appointed to undertake a specialist Social Impact Assessment (SIA) as part of an EIA process.



Figure 1.1: Location of Langside PV Solar Energy Facility (blue arrow) relative to Komani (red arrow)

1.2 TERMS OF REFERENCE AND APPROACH

The terms reference and approach to the SIA is based on the Guidelines for SIA endorsed by Western Cape Provincial Environmental Authorities (DEA&DP)¹ in 2007 and IAIA Guidance for Assessing and Managing Social Impacts (2015).

The terms of reference for the SIA require:

- A description of the environment that may be affected by the activity and the manner in which the environment may be affected by the proposed facility.
- A description and assessment of the potential social issues associated with the proposed facility.

¹ These guidelines are used throughout South Africa.

- Identification of enhancement and mitigation aimed at maximising opportunities and avoiding and or reducing negative impacts.

In this regard the study involved:

- Review of socio-economic data for the study area.
- Review of relevant planning and policy frameworks for the area.
- Review of information from similar studies, including the SIAs undertaken for other renewable energy projects.
- Site visit and interviews with key stakeholders.
- Identifying the key potential social issues associated with the proposed project.
- Assessing the significance of social impacts associated with the proposed project.
- Identification of enhancement and mitigation measures aimed at maximizing opportunities and avoiding and or reducing negative impacts.

Annexure A contains a list of the secondary information reviewed. Annexure B summarises the assessment methodology used to assign significance ratings to the assessment process.

1.3 PROJECT DESCRIPTION

The Developer are proposing to establish a 30 MW Renewable Energy Facility including a Battery Energy Storage System (BESS) facility located approximately 13 km west of Komani (Queenstown) in the Eastern Cape Province. The project site is located on Farm Portion 7 of the Farm Number 198 of the Farm Langside.

The farm covers a total of 434.0346 ha. The footprint for the PV SEF and associated infrastructure will approximately 85 ha. The facility will be made up of the following components:

- Solar photovoltaic (PV) technology (monofacial or bifacial) with fixed, single or double axis tracking mounting structures, as well as associated infrastructure. The PV panels will have a maximum height of ± 4 m above the ground (Photograph 1.1).
- Laydown areas. Approximately 1 ha of temporary laydown areas will be required.
- Access roads to site. Site access will be obtained from the R61 to the north of the project area. An internal farm road will be upgraded. Approximately 1.2km of access road will be upgraded. The access road is assessed as a 50m wide corridor to allow for some straightening of curves to allow for heavy vehicle assess.
- Internal road network. A network of gravel internal access roads, each with a width of up to ± 4 x m, will be constructed to provide access to the various components of each facility.
- Auxiliary buildings of approximately 1 ha, including (but not limited to) a 33kV switch room, a gate house, ablutions, workshops, storage and warehousing areas, site offices and a control centre.
- Rainwater Tanks.
- Perimeter fencing and security infrastructure.
- Battery Energy Storage System (BESS) with a capacity of up 120 MWh and height of ~ 4 m.
- On-Site Substation and grid. 30MVA Transformer with 33/66kV transformer capacity and 1.2km of 66kV overhead line for a loop-in loop out connection into Komani/Tsolwana 1 66kV.



Photograph 1.1: Typical PV SEF facility



Photograph 1.2: Example of BESS located in storage containers

1.4 ASSUMPTIONS AND LIMITATIONS

1.4.1 Assumptions

Technical suitability

It is assumed that the development site represents a technically suitable site for the establishment of the proposed renewable energy facility and associated infrastructure.

Strategic importance of the project

The strategic importance of promoting renewable and other forms of energy is supported by the national and provincial energy policies.

Fit with planning and policy requirements

Legislation and policies reflect societal norms and values. The legislative and policy context therefore plays an important role in identifying and assessing the potential social impacts associated with a proposed development. In this regard, a key component of the SIA process is to assess the proposed development in terms of its fit with key planning and policy documents. As such, if the findings of the study indicate that the proposed development in its current format does not conform to the spatial principles and guidelines contained in the relevant legislation and planning documents, and there are no significant or unique opportunities created by the development, the development cannot be supported. The site is located within the Stormberg REDZ. The area has therefore been identified as suitable for the establishment of renewable energy facilities.

1.4.2 Limitations

Demographic data

The data from the 2021 Census was not available at the time of preparing the report. In addition, some of the information contained in some key policy and land use planning documents, such as IDPs etc., is based on the 2011 Census. These limitations do not have a material bearing on the findings of the Socio-Economic Assessment. In addition, information from the 2016 Community Survey has been added where it is available.

1.5 SPECIALIST DETAILS

Tony Barbour is an independent specialist with 30 years' experience in the field of environmental management. In terms of SIA experience Tony Barbour has undertaken in the region of 300 SIAs and is the author of the Guidelines for Social Impact Assessments for EIA's adopted by the Department of Environmental Affairs and Development Planning (DEA&DP) in the Western Cape in 2007. Annexure C contains a copy of CV for Tony Barbour.

1.6 DECLARATION OF INDEPENDENCE

This confirms that Tony Barbour, the specialist consultant responsible for undertaking the study and preparing the SIA Report, is independent and does not have a vested or financial interest in the proposed development being either approved or rejected. Annexure D contains a copy of signed declaration of independence.

1.7 REPORT STRUCTURE

The report is divided into five sections, namely:

- Section 1: Introduction.

- Section 2: Policy and planning context.
- Section 3: Overview of study area.
- Section 4: Identification and assessment of key issues.
- Section 5: Key Findings and recommendations.

SECTION 2: POLICY AND PLANNING ENVIRONMENT

2.1 INTRODUCTION

Legislation and policy embody and reflect key societal norms, values, and developmental goals. The legislative and policy context therefore plays an important role in identifying, assessing, and evaluating the significance of potential social impacts associated with any given proposed development. An assessment of the “policy and planning fit²” of the proposed development therefore constitutes a key aspect of the Social Impact Assessment (SIA). In this regard, assessment of “planning fit” conforms to international best practice for conducting SIAs.

Section 2 provides an overview of the policy and planning environment affecting the proposed project. For the purposes of meeting the objectives of the SIA the following policy and planning documents were reviewed:

- National Energy Act (2008).
- White Paper on the Energy Policy of the Republic of South Africa (December 1998).
- White Paper on Renewable Energy (November 2003).
- Integrated Resource Plan (IRP) for South Africa (2019).
- National Infrastructure Plan (NIP) (2012 and 2021).
- National Development Plan (2011).
- Strategic Environmental Assessment (SEA) for wind and solar PV energy in South Africa (CSIR, 2015).
- Eastern Cape Provincial Development Plan-2030 Vision.
- Eastern Cape Provincial Growth and Development Program.
- Eastern Cape Sustainable Energy Strategy 2012.
- Enoch Mgijima Local Municipality Integrated Development Plan (2022-2027).

Section 2 also provides a review of the Renewable Energy Programme in South Africa.

2.2 NATIONAL POLICY ENVIRONMENT

2.2.1 National Energy Act (Act No 34 of 2008)

The National Energy Act was promulgated in 2008 (Act No 34 of 2008). One of the objectives of the Act was to promote diversity of supply of energy and its sources. In this regard, the preamble makes direct reference to renewable resources, including solar and wind:

“To ensure that diverse energy resources are available, in sustainable quantities, and at affordable prices, to the South African economy, in support of economic growth and poverty alleviation, taking into account environmental management requirements (...); to provide for (...) increased generation and consumption of renewable energies...”(Preamble).

² Planning fit” can simply be described as the extent to which any relevant development satisfies the core criteria of appropriateness, need, and desirability, as defined or circumscribed by the relevant applicable legislation and policy documents at a given time.

2.2.2 White Paper on the Energy Policy of the Republic of South Africa

Investment in renewable energy initiatives, such as the proposed SEF, is supported by the White Paper on Energy Policy for South Africa (December 1998). In this regard, the document notes:

“Government policy is based on an understanding that renewables are energy sources in their own right, are not limited to small-scale and remote applications, and have significant medium and long-term commercial potential”.

“Renewable resources generally operate from an unlimited resource base and, as such, can increasingly contribute towards a long-term sustainable energy future”.

The support for renewable energy policy is guided by a rationale that South Africa has a very attractive range of renewable resources, particularly *solar* and wind and that renewable applications are in fact the least cost energy service in many cases; more so when social and environmental costs are taken into account.

Government policy on renewable energy is thus concerned with meeting the following challenges:

- Ensuring that economically feasible technologies and applications are implemented.
- Ensuring that an equitable level of national resources is invested in renewable technologies, given their potential and compared to investments in other energy supply options.
- Addressing constraints on the development of the renewable industry.

The White Paper also acknowledges that South Africa has neglected the development and implementation of renewable energy applications, despite the fact that the country’s renewable energy resource base is extensive, and many appropriate applications exist.

2.2.3 White Paper on Renewable Energy

The White Paper on Renewable Energy (November 2003) (further referred to as the White Paper) supplements the *White Paper on Energy Policy*, which recognizes that the medium and long-term potential of renewable energy is significant. This Paper sets out Government’s vision, policy principles, strategic goals and objectives for promoting and implementing renewable energy in South Africa.

The White Paper notes that while South Africa is well endowed with renewable energy resources that have the potential to become sustainable alternatives to fossil fuels, these have thus far remained largely untapped. As signatory to the Kyoto Protocol³, Government is determined to make good the country’s commitment to reducing greenhouse gas emissions. To this purpose, Government has committed itself to the

³ The Kyoto Protocol is a protocol to the United Nations Framework Convention on Climate Change (UNFCCC), aimed at fighting global warming. The UNFCCC is an international environmental treaty with the goal of achieving "stabilization of greenhouse gas concentrations in the atmosphere at a level that would prevent dangerous anthropogenic interference with the climate system". The Protocol was initially adopted on 11 December 1997 in Kyoto, Japan and entered into force on 16 February 2005. As of November 2009, 187 states have signed and ratified the protocol (Wikipedia).

development of a framework in which a national renewable energy framework can be established and operate.

South Africa is also a signatory of the Copenhagen Accord, a document that delegates at the 15th session of the Conference of Parties (COP 15) to the United Nations Framework Convention on Climate Change agreed to "take note of" at the final plenary on 18 December 2009. The accord endorses the continuation of the Kyoto Protocol and confirms that climate change is one of the greatest challenges facing the world. In terms of the accord South Africa committed itself to a reduction target of 34% compared to business as usual. In this regard, the IRP 2010 aims to allocate 43% of new energy generation facilities in South Africa to renewables.

Apart from the reduction of greenhouse gas emissions, the promotion of renewable energy sources is aimed at ensuring energy security through the diversification of supply (in this regard, also refer to the objectives of the National Energy Act).

Government's long-term goal is the establishment of a renewable energy industry producing modern energy carriers that will offer in future years a sustainable, fully non-subsidised alternative to fossil fuels.

2.2.4 Integrated Resource Plan (2019)

South Africa's National Development Plan (NDP) 2030 offers a long-term plan for the country. It defines a desired destination where inequality and unemployment are reduced, and poverty is eliminated so that all South Africans can attain a decent standard of living. Electricity is one of the core elements of a decent standard of living. In formulating its vision for the energy sector, the NDP took as a point of departure the Integrated Resource Plan (IRP) 2010–2030 promulgated in March 2011. The IRP is an electricity infrastructure development plan based on least-cost electricity supply and demand balance, taking into account security of supply and the environment (minimize negative emissions and water usage).

On 27 August 2018, the then Minister of Energy published a draft IRP which was issued for public comment (Draft IRP). Following a lengthy public participation and consultation process the Integrated Resource Plan 2019 (IRP 2019) was gazetted by the Minister of Mineral Resources and Energy, Gwede Mantashe, on 18 October 2019, updating the energy forecast for South Africa from the current period to the year 2030. The IRP is an electricity capacity plan which aims to provide an indication of the country's electricity demand, how this demand will be supplied and what it will cost.

The IRP notes that South Africa is a signatory to the Paris Agreement on Climate Change and has ratified the agreement. The energy sector contributes close to 80% towards the country's total Green House Gas (GHG) emissions of which 50% are from electricity generation and liquid fuel production alone. A transmission from a fossil fuel-based energy sources is therefore critical to reducing GHG emissions. In September 2021 South Africa released its latest emission targets, indicating that it intended to limit Green House Gas (GHG) emissions to 398-510 MrCo2e by 2025, and 350-420 MrCo2e by 2030. These emissions are significantly lower than 2016 emission targets and will see South Africa's emissions decline in absolute terms from 2025, a decade earlier than planned (World Resource Institute, 2021).

The IRP (2019) notes that 39 730 MW of new generation capacity must be developed. Of the 39 730 MW determined, about 18 000 MW has been committed to date. This new capacity is made up of 6 422 MW under the REIPPP with a total of 3 876 MW operational on the grid. Under the Eskom build programme, the following capacity has been

commissioned: 1 332MW of Ingula pumped storage, 4800MW of Medupi, 4800MW of Kusile and 100MW of Sere Wind Farm. In addition, IPPs have commissioned 1 005MW from two Open Cycle Gas Turbine (OCGT) peaking plants.1 005 MW from OCGT for peaking has also been commissioned (IRP 2019, page 14).

In terms of IRP (2019) provision has been made for the following new additional capacity by 2030:

- 1 500MW of coal.
- 2 500MW of hydro.
- 6 000MW of solar PV.
- 14 400MW of wind.
- 1 860MW of nuclear.
- 2 088MW for storage.
- 3 000MW of gas/diesel.
- 4 000MW from other distributed generation, co-generation, biomass and landfill technologies.

Figure 2.1 provides a summary of the allocations and commitments between the various energy sectors.

	Coal	Coal (Decommissioning)	Nuclear	Hydro	Storage	PV	Wind	CSP	Gas & Diesel	Other (Distributed Generation, CoGen, Biomass, Landfill)	
Current Base	37,149		1 860	2,100	2 912	1 474	1 980	300	3 830	499	
2019	2,155	-2,373					244	300		Allocation to the extent of the short term capacity and energy gap.	
2020	1,433	-557				114	300				
2021	1,433	-1403				300	818				
2022	711	-844			513	400	1,000	1,600			
2023	750	-555				1000	1,600		500		
2024			1,860				1,600		1000		500
2025						1000	1,600				500
2026		-1,219					1,600				500
2027	750	-847					1,600		2000		500
2028		-475				1000	1,600				500
2029		-1,694			1575	1000	1,600			500	
2030		-1,050		2,500		1000	1,600			500	
TOTAL INSTALLED CAPACITY by 2030 (MW)	33,364		1,860	4,600	5,000	8,288	17,742	600	6,380		
% Total Installed Capacity (% of MW)	43		2.36	5.84	6.35	10.52	22.53	0.76	8.1		
% Annual Energy Contribution (% of MWh)	58.8		4.5	8.4	1.2*	6.3	17.8	0.6	1.3		

<ul style="list-style-type: none"> Installed Capacity Committed/Already Contracted Capacity Capacity Decommissioned New Additional Capacity Extension of Koeberg Plant Design Life Includes Distributed Generation Capacity for own use 	<ul style="list-style-type: none"> 2030 Coal Installed Capacity is less capacity decommissioned between years 2020 and 2030. Koeberg power station rated/installed capacity will revert to 1,926MW (original design capacity) following design life extension work. Other/ Distributed generation includes all generation facilities in circumstances in which the facility is operated solely to supply electricity to an end-use customer within the same property with the facility. Short term capacity gap is estimated at 2,000MW.
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Figure 2.1: Summary of energy allocations and commitments based on the 2019 IRP

As indicated above, the changes from the Draft IRP capacity allocations see an increase in solar PV and wind, and a significant decrease in gas and diesel; and new inclusions include nuclear and storage.

In terms of renewable energy five bidding rounds have been completed for renewable energy projects under the RE IPP Procurement Programme. The most dominant technology in the IRP2019 is renewable energy from wind and solar PV technologies, with wind being identified as the stronger of the two technologies. There is a consistent annual allocation of 1 600MW for wind technology commencing in the year 2022 up to 2030. The solar PV allocation of 1 000MWs per year is incremental over the period 2022 to 2030, with no allocation in the years 2024 (being the year the Koeberg nuclear extension is expected to be commissioned) and the years 2026 and 2027 (presumably since 2 000MW of gas is expected in the year 2027). The IRP 2019 states that although there are annual build limits, in the long run such limits will be reviewed to take into account demand and supply requirements.

2.2.5 National Development Plan

The National Development Plan (NDP) contains a plan aimed at eliminating poverty and reducing inequality by 2030. The NDP identifies 9 key challenges and associated remedial plans. Managing the transition towards a low carbon national economy is identified as one of the 9 key national challenges. Expansion and acceleration of commercial renewable energy is identified as a key intervention strategy.

2.2.6 The New Growth Path Framework

The aim of the New Economic Growth Path Framework is to enhance growth, employment creation and equity. Central to the New Growth Path is a massive investment in infrastructure as a critical driver of jobs across the economy. In this regard, the framework identifies investments in five key areas namely: energy, transport, communication, water, and housing.

The New Growth Path also identifies five other priority areas as part of the programme, through a series of partnerships between the State and the private sector. The Green Economy as one of the five priority areas to create jobs, including expansions in construction and the production of technologies for solar, wind and biofuels. In this regard, clean manufacturing and environmental services are projected to create 300 000 jobs over the next decade.

2.2.7 National Infrastructure Plan

Government adopted a National Infrastructure Plan (NIP) in 2012. The aim of the plan is to transform the economic landscape while simultaneously creating significant numbers of new jobs and strengthening the delivery of basic services. The aim of the NIP is to support investments to improve access by South Africans to healthcare facilities, schools, water, sanitation, housing and electrification. The plan also notes that investment in the construction of ports, roads, railway systems, **electricity plants**, hospitals, schools, and dams will contribute to improved economic growth.

As part of the National Infrastructure Plan, Cabinet established the Presidential Infrastructure Coordinating Committee (PICC). The Committee identified and developed 18 strategic integrated projects (SIPs). The SIPs cover social and economic infrastructure across all nine provinces (with an emphasis on lagging regions) and included three energy SIPs, namely SIP 8, 9 and 10.

- SIP 8: Green energy in support of the South African economy.
- SIP 9: Electricity generation to support socio-economic development.
- SIP 10: Electricity transmission and distribution for all.

The NIP 2050 was gazetted for public comment on 10 August 2021⁴. The first phase of the NIP 2050 focuses on four critical network sectors that provide a platform, namely, energy, freight transport, water, and digital infrastructure. In line with the NDP, the vision for the energy sector is to promote:

- Economic growth and development through adequate investment in energy infrastructure” (generation, transmission, and distribution) and reliable and efficient energy service at competitive rates, while supporting economic growth through job creation by stimulating supply chains.
- Social equity through expanded access to energy at affordable tariffs and through targeted, sustainable subsidies for needy households.
- Environmental sustainability through efforts to reduce pollution, reduce water usage and mitigate the effects of climate change.

The NIP 2050 notes that by 2030, the NDP set a target that more than 90% of the population should enjoy access to grid connected or off-grid electricity by 2030. To realise this vision, South Africa's energy system will be supported by effective policies, institutions, governance systems, regulation and, where appropriate, competitive markets. In terms of energy mix, NIP 2050 notes that coal will contribute significantly less to primary-energy needs in the future, while gas will have an important enabling role, energy supply will be **increasingly dominated by renewable energy resources– especially wind and solar which are least cost and where South Africa has a comparative advantage.**

NIP 2050 also notes that South Africa is signatory of the Paris Agreement which aims to achieve Net Zero greenhouse gas emissions by 2050. To achieve this will require a shift to a least cost energy path that is increasingly reliant on renewables. For South Africa this is imperative for the following reasons:

- SA cannot afford to overspend while dramatically expanding capacity.
- Renewables can be built quickly and in modular form thereby avoiding many of the challenges associated with mega projects.
- Trade partners are expected to increasingly impose border carbon taxes harming SA exports.

2.2.8 Strategic Environmental Assessment (SEA) for Wind and Solar PV Energy in South Africa

The Strategic Environmental Assessment (SEA) for wind and solar PV energy in South Africa (CSIR, 2015) identified eight (8) **Renewable Energy Development Zones (REDZs)** (Phase 1 REDZs). The REDZs identified areas where large scale wind energy facilities can be developed in a manner that limits significant negative impacts on the environment while yielding the highest possible socio-economic benefits to the country. On 17 February 2016, the Cabinet of the Republic of South Africa (Cabinet) approved the gazetting of Renewable Energy Development Zones (REDZs). 8 REDZs and 5 Power Corridors have been identified. On 26 February 2021, Minister Barbara Dallas Creecy, published Government Notice No. 142, 144 and 145 in Government Gazette No. 44191 which identified 3 additional REDZs (Phase 2 REDZs) for implementation as well as the procedures to be followed when applying for environmental authorisation for electricity transmission or distribution infrastructure or large-scale wind and solar photovoltaic energy facilities in these REDZs. The total number of REDZ is therefore 11 (Figure 2.2). The proposed project is located within the Stormberg REDZ.

⁴ Gazette No. 44951

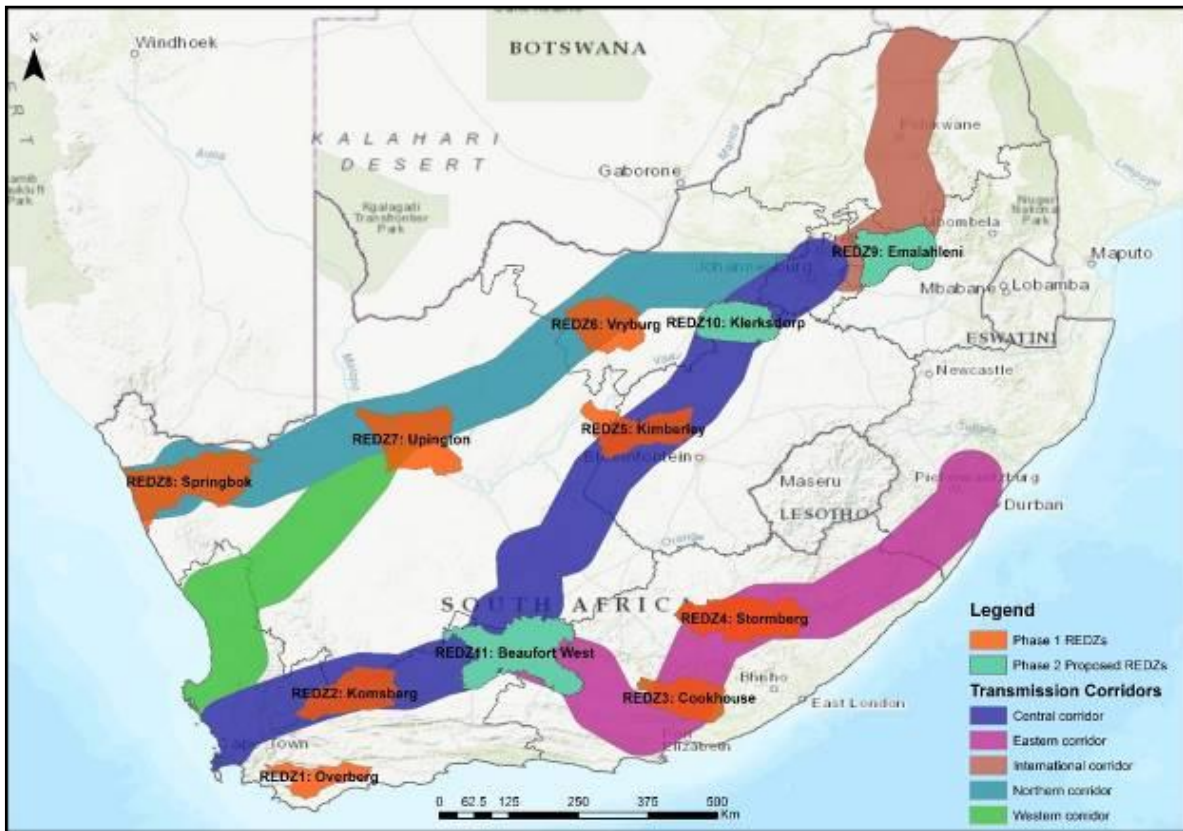


Figure 2.2: Location of Renewable Development Zones and Transmission Corridors in South Africa (Source CSIR)

2.3 PROVINCIAL AND LOCAL LEVEL POLICY AND PLANNING

2.3.1 Eastern Cape Provincial Development Plan-2030 Vision

The vision set out for 2030 is stated as a point along a journey towards ubuntu, where by 2030 the Eastern Cape will seek to achieve the commitment for the province where:

- There has been proliferation of innovation and industry, and citizens who can feed themselves.
- All children and youth manifesting our shared belief that they are the cornerstone of the future.
- Participatory local development action is driven by committed, capable citizens and conscientious institutional agents.

The 2030 vision notes that the sustainable future for the Eastern Cape rests on a people-centred development to achieve five related goals as agreed by all stakeholders involved in the process to develop this plan. These goals are:

The provincial development plan (PDP) identifies five goals, namely:

- Goal 1: A growing, inclusive and equitable economy.
- Goal 2: An educated, empowered, and innovative citizenry.
- Goal 3: A healthy population.
- Goal 4: Vibrant and equitably enabled communities.
- Goal 5: Capable, conscientious, and accountable institutions.

The relevant goals are listed below.

Goal 1: A growing, inclusive and equitable economy

The PDP promotes a growing, inclusive, and equitable economy. This includes a larger and more efficient provincial economy that optimally exploits the competitive advantages of the Eastern Cape, increased employment and reduced inequalities of income and wealth. The economic goal will be achieved through five strategic objectives, of which improved economic infrastructure that promotes new economic activity and development of high potential economic sectors are of relevance to the project.

In terms of improved economic infrastructure, the PDP notes that this includes positioning the Eastern Cape as a key investment hub in the energy sector and ensuring reliable energy supplies to high potential sectors. Strategic Action 1.1.6 notes that the province is positioning itself as an investment hub in the energy sector (wind farms, imported liquefied natural gas, shale-gas, and nuclear energy). This will provide opportunities to develop the capital goods sector and heavy industries.

The rapid development of high-potential economic sectors includes the energy sector with the aim of developing the province as an energy hub. Tourism is also identified as a key sector, including eco-tourism.

Goal 4: Vibrant and equitably enabled communities

Strategic objective 4.3 seeks to ensure universal access to adequate, reliable, and basic infrastructure for all by 2030. Linked to this Strategic Action, 4.3.2 outlines the requirements to ensure adequate energy infrastructure for household and public facility access and universal access to energy by 2030. The development of renewable energy hubs for remote rural areas are a potential solution, using solar, wind and biomass/biogas is identified as means to achieving this.

The PDP also identifies four catalytic flagships that are aimed at meeting the development goals and addressing the socio-economic challenges facing the province. The following are relevant to the project.

Infrastructure

The third catalytic flagship focuses on the provision and maintenance of infrastructure, including energy infrastructure. The initiative also aims to encourage private sector investment in infrastructure and develop appropriate technology. The REIPPPP creates the opportunity for private sector investment in renewable energy infrastructure.

Ilima labantu

Ilima labantu is an agricultural development initiative that aims to revive the rural economy and encourage other areas of development in the province. The Eastern Cape is endowed with significant natural resources that can be used to help address its food security needs, expand its capacity to provide jobs, raise income levels and trigger development in allied industries and other sectors. The establishment of Community Trusts associated with the REIPPPP creates opportunities to support agricultural development in rural areas.

Ematholeni!

Ematholeni! (children first!). The focus is on creating and improving education opportunities and facilities in the Eastern Cape, starting with better-coordinated early childhood development (ECD). The establishment of Community Trusts associated with the REIPPPP creates opportunities to support education programmes in rural areas.

2.3.2 Eastern Cape Provincial Growth and Development Program

The Eastern Cape Provincial Growth and Development Programme (PGDP) (2004-2014) sets out the vision and plan for development for the Eastern Cape up until 2014. It highlights, in particular, strategies to fight poverty, promote economic and social development, and create jobs. In as far as could be established, no updated version of the Program is available.

The strategy document does not highlight any specific measures to promote the development of renewable energy sources. However, an analysis of energy sources within the province reveals that 23% of the population of the province still rely on paraffin for their energy needs while 25% rely on candles for lighting.

Section 5 of the PGDP (2004-2014) identifies six strategic objective areas or programs aimed at addressing the challenges facing the province. The PGDP indicates that the programmes have been selected for their potential in leveraging significant resources, creating a large multiplier effect, and providing a foundation for accelerated economic growth. Of specific relevance to the proposed development is the Strategic Infrastructure Programme. This programme indicates that enabling economic and logistics infrastructure – energy, roads, rail, ports, and air transport among others – is a necessary condition for economic growth and development. Specific reference is therefore made to energy infrastructure.

The report notes that development of infrastructure, especially in the former homelands, is a necessary condition to eradicate poverty through:

- The elimination of social backlogs in access roads, schools and clinics and water and sanitation.
- To leverage economic growth through access roads and improving the road, rail and air networks of the province.

Energy demands and electricity infrastructure rollout forms part of the Strategic Infrastructure Programme of the PGDP. The PGDP states that the, "...economic and logistics infrastructure – energy, roads, rail, ports, and air transport among others – is a necessary condition for economic growth and development."

The Strategic Infrastructure Programme also seeks to consolidate and build on this coastal advantage through the provision of world-class infrastructure and logistics capability at the Coega and East London (Industrial Development Zones) IDZs and improving connectivity and linkages with major industrial centers such as Johannesburg.

The high-level objectives of the Strategic Infrastructure Programme include consolidating and building upon the strengths of the Province's globally-competitive industrial sector through the development of world-class infrastructure and logistics capability in the East London and Coega IDZs. A reliable energy supply will be critical to achieving these objectives. The proposed SEF will assist to contribute to the future energy requirements of the Eastern Cape, and its proximity to the Coega IDZs will also benefit these key initiatives.

2.3.3 Eastern Cape Sustainable Energy Strategy 2012

The Eastern Cape Sustainable Energy Strategy developed in 2012 responds to a number of imperatives, including the need for improved provincial energy security and self-sufficiency, improved access to energy among the poorest in the province, and the need

to stimulate a green and low-carbon economy underpinning decent and sustainable jobs. These imperatives are even more relevant in 2022.

The vision set out in 2012 was “The Eastern Cape provides the most enabling environment for sustainable energy investment and implementation in the country”. The mission statement linked to the vision is “To encourage sustainable, affordable and environmentally friendly energy production and efficient use within the Eastern Cape Province by creating an enabling environment for energy production and sustainable technology, skills and industry development”.

The strategy also identifies a set of goals to achieve the vision, namely:

- Goal 1: Job creation and skills development.
- Goal 2: Alleviate energy poverty.
- Goal 3: Reduce CO₂ emissions and environmental pollution.
- Goal 4: Improve industrial competitiveness.
- Goal 5: Promote renewable energy production in the Province.
- Goal 6: Promote the development of a renewable energy manufacturing industry and technology development.

Goal 3: Reduce CO₂ emissions and environmental pollution.

A key objective of Goal 3 is to reduce Greenhouse gas emissions and combat climate change. Goal 4

Goal 4: Improve industrial competitiveness

Providing clean energy to manufacturers will assist them in improving the environmental performance, and therefore market competitiveness, of their products.

Goal 5: Promote renewable energy production in the Province

The production of renewable energy in the province will promote provincial energy security and self-sufficiency, improve local economies (particularly in rural areas), and assist with job creation both in urban and rural areas.

Goal 6: Promote the development of a renewable energy manufacturing industry and technology development

Meeting goal 6 will create jobs and develop skills and industrial expertise.

The strategy lists a number of recommendations, of which the following are relevant to the development.

Recommendation 1

The development of a sustainable energy sector should form an integral and important part of the Province’s development initiatives such as the Provincial Growth and Development Plan and the Green Economy theme of the Provincial Industrial Development Strategy and Implementation Plan.

Recommendation 4

Develop an Eastern Cape Provincial locational perspective on renewable energy, this includes guidance on the appropriate location of renewable energy developments. This includes environmental sensitivity analysis using existing data from various environmental planning processes which indicate ecosystem sensitivities and general parameters that renewable energy developments should work within to avoid controversy and prevent environmental damage and unsustainable development patterns emerging.

2.3.4 Enoch Mgijima Municipality Integrated Development Plan

The vision of the EMM is "A developmental regional economic hub which is customer focused and committed to service excellence in delivering quality and sustainable services". The mission statement to support the vision is:

- Provide sustainable quality services to all our citizens efficiently and effectively.
- Develop and empower all our councillors and employees with capacity building programs.
- Unlocking the development potential and increase the investment opportunities.
- Develop and implement local economic development programs for socio-economic development.

The IDP lists five Key Performance Areas (KPAs) as per the criteria of the Department of Cooperative Governance and Traditional Affairs (CoGTA), namely:

- KPA 1: Municipal Transformation and Organisational Development.
- KPA 2: Basic service delivery and infrastructure development- community services.
- KPA 3: Local Economic Development.
- KPA 4: Municipal Financial Viability and Management.
- KPA 5: Good Governance and Public Participation.

KPA 2 and 3 are relevant to the proposed development.

The IDP also notes that the EMM LM is guided by the following 11 (eleven) priorities, as highlighted by the governing party's Local Government Elections Manifesto.

- Build on achievements made in delivering basic services to the people.
- Improve access to municipal services and reduce outsourcing in municipalities.
- Further improve public participation and accountability of councillors.
- Enhance the capacity of the local state to deliver on its mandate.
- Develop and strengthen local economies, create jobs, and promote job placements, especially for the youth.
- Intensify the fight against fraud and corruption in local government and social fabric crimes in communities.
- Promote education as the apex priority in local communities.
- Improve health in urban and rural communities.
- Help municipalities adapt to the changing climatic conditions.
- Build spatially integrated communities.
- Promote nation-building and socially cohesive communities.

Based on these priorities the EMM has identified Ten (10) service delivery priorities (SDPs). The following are relevant to the proposed development:

- SDP01: Electricity.
- SDP03: Local Economic Development.

In terms of KPA 3 and SDP03, the municipality's focus areas on local economic development include:

- Rural Development and Agrarian Reform 1.1. Village secondary cooperative movement and village-based commodity primary cooperative movement.

- Township Economies through small business centre and spatial planning.
- SMME and Cooperatives Development.
- Tourism and heritage development.
- Investment Promotion, Industrial development, economic growth, and Job creation.

The IDP notes that the area is also the home of tourism and hunting and there are in the region of 20 game reserves. In terms of renewable energy, wind farms exist in the Sterkstroom and Molteno area.

2.4 OVERVIEW RENEWABLE ENERGY SECTOR IN SOUTH AFRICA

The section below provides an overview of the potential benefits associated with the renewable energy sector in South Africa. Given that South Africa supports the development of renewable energy at national level, the intention is not to provide a critical review of renewable energy. The focus is therefore on the contribution of renewable energy, specifically in terms of supporting economic development.

The following documents were reviewed:

- Green Jobs Study (2011), IDC, DBSA Ltd and TIPS.
- Powering the Future: Renewable Energy Roll-out in South Africa (2013), Greenpeace South Africa.
- WWF SA, Renewable Energy Vision 2030, South Africa, 2014.
- Jacqueline M. Borel-Saladin, Ivan N. Turok, (2013). The impact of the green economy on jobs in South Africa), South African Journal of Science, *Volume 109 /Number 9/10, September/October 2013*.
- The potential for local community benefits from wind farms in South Africa, Louise Tait (2012), Master's Thesis, Energy Research Centre University of Cape Town.

2.4.1 Green Jobs Study

The study notes that South Africa has one of the most carbon-intensive economies in the world, therefore making the greening of the electricity mix a national imperative. Within this context the study notes that the green economy could be an extremely important trigger and lever for enhancing a country's growth potential and redirecting its development trajectory in the 21st century. The attractiveness of wind and solar technologies is not only supported by local conditions, but also by the relatively mature stage of their technological development.

The aim of the Green Jobs study was to provide information on the net direct job creation anticipated to emerge in the formal economy across a wide range of technologies/activities that may be classified as green or contributing to the greening of the economy. The study looked at the employment potential for a number of green sectors, including power generation, over three consecutive timeframes, namely, the short term (2011 – 12), medium term (2013 – 17) and long term (2018 – 25). The analysis attempts to estimate the employment potential associated with: building, construction and installation activities; operations and maintenance services; as well as the possible localisation spin-offs for the manufacturing sector as the domestic production of equipment, parts and components benefits from preferential local procurement. It is also worth noting that the study only considered direct jobs in the formal economy. Multiplier effects were not taken into account. As a result, the analysis only captures a portion of the potential employment impact of a greening economy. International studies have indicated that there are considerable backward and forward linkages through various value chains of production, as well as of indirect and induced employment effects. The employment figures can therefore be regarded as conservative.

The analysis reveals the potential of an unfolding green economy to lead to the creation of approximately 98 000 new direct jobs, on average, in the short term, almost 255 000 in the medium term and around 462 000 employment opportunities in the formal economy in the long term. The number of jobs linked to the power generation was estimated to be ~ 12 500 in the short term, 57 500 in the medium term and 130 000 in the long term. Power generation jobs therefore account for 28% of the employment opportunities created in the long term. However, the report notes that the contribution made by a progressively expanding green energy generation segment increases from 14% of the total in the short term, or just over 13 500 jobs, to more than 28% in the long term (166 400) (Table 2.1). The study also found that energy generation is expected to become an increasingly important contributor to green job creation over time, as projects are constructed or commissioned.

Of relevance the study also notes that the largest gains are likely to be associated with operations and maintenance (O&M) activities, particularly those involved in the various natural resource management initiatives. In this regard, operations and maintenance employment linked to renewable energy generation plants will also be substantial in the longer term. The employment growth momentum related to building, construction and installation activities peaks in the medium term, largely propelled by mass transportation infrastructure, stabilising thereafter as green building methods become progressively entrenched.

In addition, as projects related to a greening economy are progressively commissioned, the potential for local manufacturing also become increasingly viable. Employment gains in manufacturing are also expected to be relatively more stable than construction activities, since the sector should continue exhibiting growth potential as new and replacement components are produced, as additional markets are penetrated and as new green technologies are introduced. Manufacturing segments with high employment potential in the long term would include suppliers of components for wind and solar farms. The study does note that a shortage of skills in certain professional fields pertinent to renewable energy generation presents a challenge that must be overcome.

The study also identifies a number of advantages associated with renewable energy with a large 'technical' generation potential. In this regard, renewable energy, such as solar and wind, does not emit carbon dioxide (CO₂) in generating electricity and is associated with exceptionally low lifecycle emissions. The construction period for renewable energy projects are much shorter than those of conventional power stations, while an income stream may, in certain instances, be provided to local communities through employment and land rental. The study also notes that the greenhouse gases (GHG) associated with the construction phase are offset within a short period of time compared with the project's lifespan. Renewable power therefore provides an ideal means for reaching emission reduction targets in a relatively easy manner. In addition, and of specific relevance to South Africa, renewable energy source is not dependent on water (as compared to the massive water requirements of conventional power stations), has a limited footprint and therefore does not impact on large tracts of land, poses limited pollution and health risks, specifically when compared to coal and nuclear energy plants.

Of relevance, the study also notes that renewable energy projects in rural areas create an opportunity to benefit the local and regional economy through the creation of jobs and tax revenues.

Table 2.1: Net direct employment potential estimated for the four broad types of activity and their respective segments in the long term, and an indication of the roll-out over the three timeframes

Broad green economy category		Segment	Technology/product	Total net direct employment potential in the long-term	Net direct manufacturing employment potential in the long-term	Total net direct employment potential (ST, MT, LT)	Net direct manufacturing employment potential (ST, MT, LT)
ENERGY GENERATION	Renewable (non-fuel) electricity	Wind power	Onshore wind power	5 156	2 105	VL, L, M	L, M, H
			Offshore wind power				
		Solar power	Concentrated solar power	3 014	608	N, VL, M	N, VL, M
			Photovoltaic power	13 541	8 463	M, H, H	H, VH, VH
		Marine power	Marine power	197	0	N, N, VL	N, N, N
		Hydro power	Large hydro power	272	111	VL, VL, VL	VL, M, VL
	Micro-/small-hydro power		100	0	VL, VL, VL	N, N, N	
	Fuel-based renewable electricity	Waste-to-energy	Landfills	1 178	180	VL, VL, L	VL, VL, L
			Biomass combustion	37 270	154	VL, H, VH	VL, VL, L
			Anaerobic digestion	1 429	591	VL, VL, L	VL, L, M
			Pyrolysis/Gasification	4 348	2 663	VL, L, M	VL, H, H
	Liquid fuel	Bio-fuels	Bio-ethanol	52 729	6 641	M, H, VH	L, H, VH
			Bio-diesel				
	ENERGY GENERATION SUB-TOTAL				130 023	22 566	
ENERGY & RESOURCE EFFICIENCY	Green buildings	Insulation, lighting, windows	7 340	838	L, M, M	L, M, M	
		Solar water heaters	17 621	1 225	L, H, H	L, M, H	
		Rain water harvesting	1 275	181	VL, VL, L	VL, VL, L	
	Transportation	Bus Rapid Transport	41 641	350	VH, VH, VH	H, M, L	
	Industrial	Energy efficient motors	-566	4	VL, VL, VL	VL, VL, VL	
		Mechanical insulation	666	89	VL, VL, VL	VL, VL, VL	
ENERGY & RESOURCE EFFICIENCY SUB-TOTAL				67 977	2 686		
EMMISSIONS AND POLLUTION MITIGATION	Pollution control	Air pollution control	900	166	N, VL, VL	N, L, L	
		Electrical vehicles	11 428	10 642	VL, L, H	N, H, VH	
		Clean stoves	2 783	973	VL, VL, L	VL, L, M	
		Acid mine water treatment	361	0	VL, VL, VL	N, N, N	
	Carbon Capture and Storage		251	0	N, VL, VL	N, N, N	
	Recycling		15 918	9 016	M, H, H	H, VH, VH	
EMMISSIONS AND POLLUTION MITIGATION SUB-TOTAL				31 641	20 797		
NATURAL RESOURCE MANAGEMENT	Biodiversity conservation & eco-system restoration		121 553	0	H, VH, VH	N, N, N	
	Soil & land management		111 373	0	VH, VH, VH	N, N, N	
NATURAL RESOURCE MANAGEMENT SUB-TOTAL				232 926	0		
TOTAL				462 567	46 049		

(Source: Green Jobs Study, 2011)

Notes:

- VH = very high (total employment potential > 20 000 direct jobs; manufacturing employment potential > 3 000 direct jobs);

- H = high (total employment potential > 8 000 but < 20 000; manufacturing employment potential > 1 000 but < 3 000);
- M = medium (total employment potential > 3 000 but < 8 000; manufacturing employment potential > 500 but < 1 000);
- L = low (total employment potential > 1 000 but < 3 000; manufacturing employment potential > 150 but < 500);
- VL = very low (total employment potential > 0 but < 1 000; manufacturing employment potential > 0 but < 150);
- N = negligible/none (total employment potential = 0; manufacturing employment potential = 0).

2.4.2 Powering the Future: Renewable Energy Roll-out in South Africa

The study notes that South Africa has higher CO₂ emissions per GDPppp (2002 figures) from energy and cement production than China or the USA (Letete, T et al). Energy accounts for 83% of the total GHG emissions (excluding land use, land use change and forestry) with fuel combustion in the energy industry accounting for 65% of the energy emissions of South Africa (DEA, 2011).

Within a broader context of climate change, coal energy does not only have environmental impacts, it also has socio-economic impacts. Acid mine drainage from abandoned mines in South Africa impacts on water quality and poses the biggest threat to the country's limited water resources. Huge volumes of water are also required to wash coal and cool operating power stations. Eskom uses an estimated 10 000 litres of water per second due to its dependency on coal (Greenpeace, 2012).

The report notes that the concerns relating to whether South Africa can afford renewable energy arise out of the perception that renewable energy (RE) is expensive while fossil and nuclear technologies are cheap. The premise also ignores life cycle costing of the technologies which is favourable to renewable technologies where the sources of fuel are free or cheap.

2.4.3 WWF SA Renewable Energy Vision 2030

In its vision the WWF motivated for a more ambitious plan, suggesting that the IRP should provide for an 11-19% share of electricity capacity by 2030, depending on the country's growth rate over the next fifteen years. The vision is to increase renewable energy at the expense of new coal-fired and nuclear capacity. The report notes that in addition to the obvious environmental benefits of this scenario, it will enable South Africa to add flexibility to energy supply capacity on an on-demand basis.

The report notes that Renewable Energy Independent Power Producer Procurement Programme (REIPPPP) introduced in 2011, has by all accounts been highly successful in quickly and efficiently delivering clean energy to the grid. Increasingly competitive bidding rounds have led to substantial price reductions. In this regard, the study indicates that in three years, wind and solar PV have reached pricing parity with supply from new coal-fired power stations from a levelised cost of electricity (LCOE) perspective.

In bidding window 3 of August 2013, the average tariffs bid for wind and solar PV were R0,66/kWh and R0.88/kWh respectively, well below the recent estimates of R1.05/kWh for supply from the coal-fired Medupi and Kusile power stations (Papapetrou 2014).

The report also notes that the REIPPPP has several contracting rounds for new renewables supply. A robust procurement process, extension of a 20-year sovereign

guarantee on the power purchase agreement (PPA) and, especially, ideal solar power conditions, have driven the investment case for RE in South Africa. In this regard, South Africa has been identified as one of the worlds' leading clean energy investment destinations (Figure 2.13).

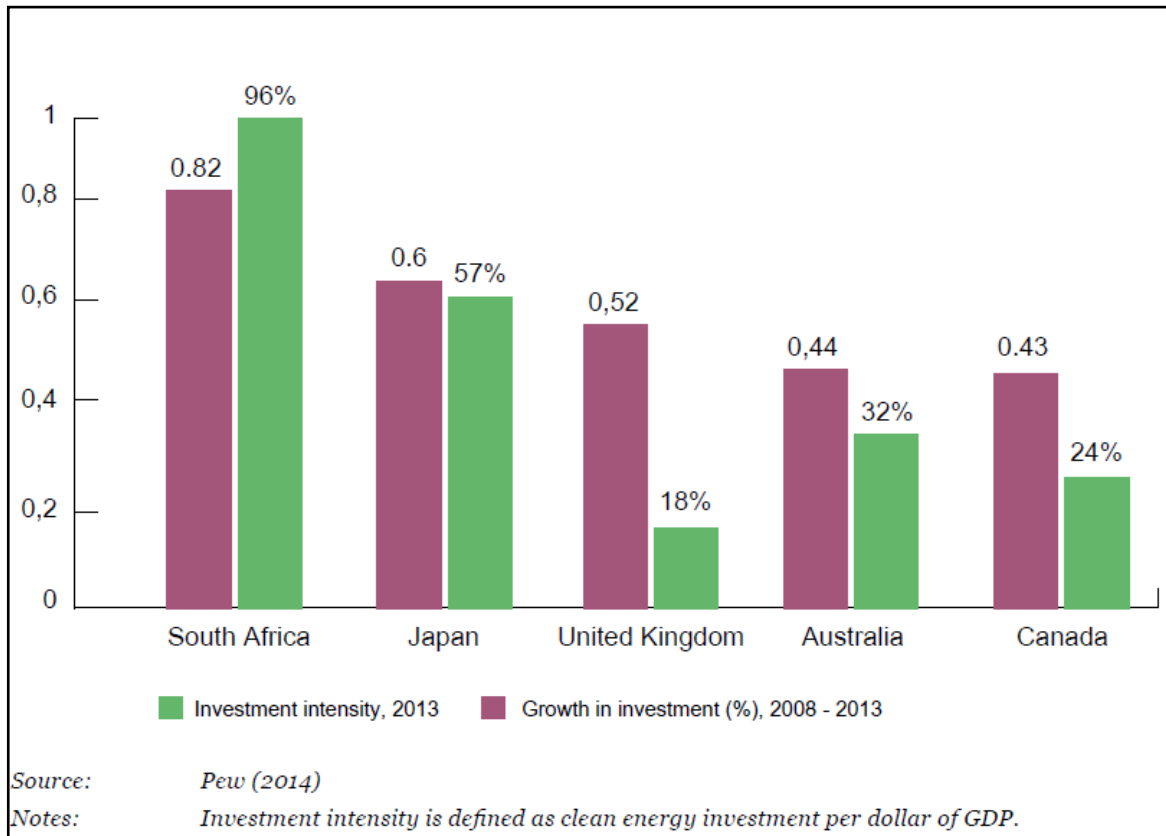


Figure 2.13: South Africa leads as a clean energy investment destination

With regard to local economic development, the REIPPPP sets out various local economic development requirements with stipulated minimum threshold and aspirational targeted levels, which each bidder must comply with. Based on the Broad-Based Black Economic Empowerment Codes, this requirement comprises the following components which make up a scorecard:

- Ownership by black people and local communities.
- Job creation.
- Local content.
- Management control.
- Preferential procurement.
- Enterprise development.
- Socio-economic development.

The final award is based on a combined evaluation in which price determines 70% of the ranking and performance on the local economic development scorecard the remaining 30%. This gives non-price criteria a much heavier weighting than they would normally enjoy under Government's preferential procurement policy.

Job creation, local content and preferential procurement accounted for the bulk of possible points on the scorecard in REIPPPP Round 3. Consequently, a requirement to

source goods and services locally is considered to be the central driver of project costs associated with local economic development. In terms of local content, the definition of local content is quite broad, being the value of sales less the costs associated with imports. However, through successive bidding rounds, the definition has become subject to more detailed definition, with an expanding list of exclusions and increased targeting in terms of key components identified by the Department of Trade and Industry for local manufacturing. This has benefitted local manufacturers and suppliers.

The WWF study considers a low and high growth renewable energy scenario. The capital requirements for the low growth scenario are estimated at R474 billion over the period 2014-2030 (2014 Rand value), rising to R1.084 trillion in the high-growth scenario, in which 35 GW of capacity is built. Each annual round of purchasing 2 200 MW of RE capacity would cost approximately R77 billion in 2014 Rand value terms. In relative economic terms, this equates to 2% of the GDP per annum or approximately one quarter of Government's planned annual investment in infrastructure over the medium term. In the low economic growth scenario, which is arguably the more realistic one, the average annual new liability over the period is approximately R40 billion.

The study also points out that infrastructure spend is more beneficial than other government expenditure due to the infrastructure multiplier effect. This refers to the beneficial impact of infrastructure on economic growth in both the short term, resulting from expansion in aggregate demand, as well as in the longer term (six to eight years) due to enhanced productive capacity in the economy. A recent USA study on highway expenditure revealed the infrastructure multiplier to be a factor of two on average, and greater during economic downturns (Leduc & Wilson 2013). This means that one dollar spent on infrastructure raises GDP by two dollars. If the same were to hold true, as similar analysis suggests it would (Kumo 2012, Ngandu et al 2010), this indicates that the construction of renewable energy plants could be a valuable economic growth driver at a time when fears of recession abound.

The report concludes that the WWF is optimistic that South Africa can achieve a much more promising clean energy future than current plans allow for. With an excellent solar resource and several good wind-producing pockets, the country is an ideal candidate for a renewable energy revolution.

The report indicates that the levelised cost of producing renewable energy already competes favourably with the three main alternatives, namely coal, gas and nuclear. In addition, renewable energy would contribute to a more climate-resilient future and insulate South Africa from dependence on expensive and unreliable fuel sources priced in dollars. Critical from a planning perspective, the report notes that renewable energy can also provide added flexibility on an 'as needed' basis, as electricity demand grows. This is vital in a highly uncertain environment.

2.4.4 The impact of the green economy on jobs in South Africa

The paper notes that greening the economy is particularly important in South Africa for two basic reasons: (1) the exceptional level of unemployment that the country is experiencing and (2) the high carbon impact of the economy.

In terms of employment, the paper refers to the IDC *Green Jobs Report* (2011). In summary, the short-term (next 2 years) estimate of total net employment potential is 98 000 jobs, and the long-term (next 8 years) employment potential is 462 567 jobs. Natural resource management is predicted to lead to the greatest number of these at 232 926 long-term jobs. Green energy generation is estimated to produce 130 023 long-

term jobs, with energy and resource efficiency measures adding another 67 977 long-term jobs.

The paper notes that the Green Jobs Report was prepared by seventeen primary researchers from three prominent organisations, namely the IDC, the Development Bank of South Africa, and Trade and Industrial Policy Strategies. Many role players from other organisations were also consulted, including the World Wide Fund for Nature, the Green Building Council, the Economic Development Department and private companies involved in green industries.

Despite questions surrounding the employment estimates contained in the Green Jobs Report, green economic activity does appear to generate more local jobs than fossil-fuel-based industries. Some of the estimates also indicate the potential for significant employment. The paper concludes that the figures represent a promising starting point that warrants further research and policy involvement in greening the economy in South Africa.

2.4.5 The potential for local community benefits⁵

In her thesis, Tait⁶ notes that the distributed nature of renewable energy generation can induce a more geographically dispersed pattern of development. As a result, RE sites can be highly suited to rural locations with otherwise poor potential to attract local inward investment therefore enabling to target particularly vulnerable areas.

In her conclusion, Tait notes that the thesis has found positive evidence for the establishment of community benefit schemes in the wind sector in South Africa. These benefits would also apply to solar projects. The BBBEE requirements for developers as set out in the DoE's IPPPP for renewables is the primary driver for such schemes. The procurement programme, in keeping with the objective of maximising the economic development potential from this new sector, includes a specific focus on local communities in which wind farms are located.

The procurement programme, typical of all Government tendering processes, includes a BBBEE scorecard on which renewable energy projects are evaluated. However, the renewables scorecard appears to play an important part in a renewed focus on the broad-based Aspects of the legislation, as enforced by a recent national review of the BBBEE Act. In this regard, the renewables scorecard includes specifications for local communities in respect of broad-based ownership schemes, socio-economic development and enterprise development contributions. This approach to legislating social responsibilities of business in all sectors definitely has a South African flavour, borne out of the political history of the country and the imperatives for social transformation laid out in the constitution.

While Tait notes that it is still early days for the development of this sector and one cannot determine the impact that such benefit schemes may have, it is clear though that targeted development expenditure will be directed to multiple rural communities and there seems to be a strong potential to deliver socio-economic benefits.

⁵ Similar benefits are also likely to be associated with solar energy projects.

⁶ The potential for local community benefits from wind farms in South Africa, Louise Tait (2012), Master's Thesis, Energy Research Centre University of Cape Town

SECTION 3: OVERVIEW OF STUDY AREA

3.1 INTRODUCTION

Section 3 provides a baseline description of the study area with regard to:

- The administrative context.
- Provincial context.
- Overview of district and local municipalities.
- Site and the surrounding land uses.

3.2 ADMINISTRATIVE CONTEXT

The study area is located within the Enoch Mgiijima Municipality (EMM) within the Eastern Cape Province⁷. The EMM is one six Local Municipalities that make up the Chris Hani District Municipality (CHDM) (Figure 3.1). The town of Komani, formerly Queenstown, is the administrative seat of the EMM.

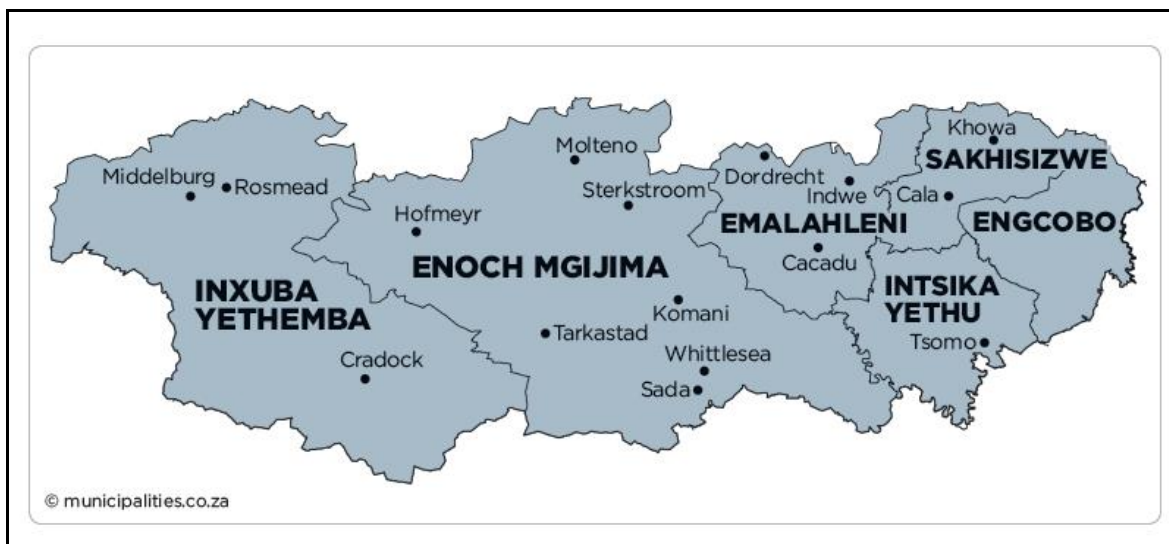


Figure 3.1: Location of Enoch Mgiijima Municipality within the Chris Hani District Municipality.

3.3 DEMOGRAPHIC OVERVIEW: ENOCH MGIJIMA MUNICIPALITY

Population

The population of the EMM in 2016 was 267 011 (Community Household Survey 2016). Of this total, 44.9% were under the age of 18, 50.1% were between 18 and 64, and the remaining 5% were 65 and older. The EMM therefore had a high percentage of the population under the age of 18, which classify as the non-economically active group. The figure for the under 18 age group is lower than the figure for the CHDM (48.3%) and similar to the figure for the Eastern Cape (44.2%).

⁷ The Enoch Mgiijima Local Municipality was established by the amalgamation of Tsolwana Local Municipality, Inkwanca Local Municipality and Lukhanji Local Municipality on 3 August 2016

The dependency ratio is the ratio of non-economically active dependents (usually people younger than 15 or older than 64) to the working age population group (15-64). The higher the dependency ratio the larger the percentage of the population dependent on the economically active age group. This in turn translates to reduced revenue for local authorities to meet the growing demand for services. The traditional approach is based people younger than 15 or older than 64. The information provided provides information for the age group under 18. The total number of people falling within this age group will therefore be higher than the 0-15 age group. However, most people between the age of 15 and 17 are not economically active (i.e., they are likely to be at school).

Using information on people under the age of 18 is therefore likely to represent a more accurate reflection of the dependency ratio. Based on these figures, the dependency ratios for the EMM, CHDM and Eastern Cape in 2016 were 100%, 118% and 98% respectively. The high dependency ratios in the EMM and CHDM reflect the limited employment and economic opportunities in area.

In terms of race groups, Black Africans made up 92.9% of the population on the EMM, followed by Coloureds (3.4%) and Whites (3.3%). The main first language spoken in the IYM was Isixhosa (89.4%), followed by Afrikaans (4.8%).

Households and house types

The total number of households in the EMM in 2016 was 65 145, which constituted approximately 33% of the total number of households in the CHDM. Of these 78.4% were formal houses, 7.6% were traditional houses, 6.1% were shacks and 2.7% were flats in backyards.

In terms of ownership, 48.4% of the dwellings in the EMM were owned and fully paid off, while 7.9% were in the process of being paid off. 13.3% of the dwellings were rented from private individuals, while 10.7% were occupied rent free. These are likely to represent households living on farms. The relatively large percentage of the properties in the EMM (56.3%) were owned and or in the process of being paid off reflects a relatively stable and established community.

In terms of household heads, approximately 48.3% of the households in the EMM and 51.49% of the households in the CHDM were headed by women. The high percentage of households headed by women in the EMM and CHDM reflects the likelihood that the men have left the area in search of employment opportunities in other parts of the Eastern Cape or other provinces, such as the Western Cape and Gauteng. Women headed households tend to be more vulnerable.

Household income

Based on the data from the 2011 Census, 14.6% of the population of the EMM had no formal income, 5.5% earned less than R 4 800, 8.7% earned between R 5 000 and R 10 000 per annum, 23.5% between R 10 000 and R 20 000 per annum and 21.5% between R 20 000 and 40 000 per annum (2016). The poverty gap indicator produced by the World Bank Development Research Group measures poverty using information from household per capita income/consumption. This indicator illustrates the average shortfall of the total population from the poverty line. This measurement is used to reflect the intensity of poverty, which is based on living on less than R3 200 per month for an average sized household (~ 40 000 per annum). Based on this measure, in the region of 74% of the households in the EMM and 80.1% in the CHDM live close to or below the poverty line.

The low-income levels in the EMM and CHDM reflect the limited formal employment opportunities outside in the urban areas. This is also reflected in the high unemployment

rates. The low-income levels are a major concern given that an increasing number of individuals and households are likely to be dependent on social grants. The low-income levels also result in reduced spending in the local economy and less tax and rates revenue for the EMM. This in turn impacts on the ability of the EMM to maintain and provide services.

Household income levels are likely to have been impacted by the COVID-19 pandemic. The number of households in the EMM and CHDM that live close to or below the poverty line is likely to have increased over the last 18 months. This, coupled with the high dependency ratio, is a major cause of concern for the area.

Employment

The official unemployment rate in the EMM in 2016 was 16.3%, while 27.3% were employed, and 47.9% were regarded as not economically active. However, the COVID-19 pandemic is likely to have resulted in an increase in unemployment rates in both the EMM. Recent figures released by Stats South Africa also indicate that South Africa's unemployment rate is in the region of 36%, the highest formal unemployment rate in the world. The youth unemployment rates are closer to 50%.

Education

In terms of education levels, the percentage of the population over 20 years of age in the EMM with no schooling was 8.4% in 2016, compared to 12.2% and 8% for the CHDM and Eastern Cape Province respectively. The percentage of the population over the age of 20 with matric in the EMM (2016) was 29%, compared to 21.6% and 26.2% for the CHDM and Eastern Cape respectively. The education levels in the EMM are therefore marginally higher than the Provincial figure.

3.4 MUNICIPAL SERVICES: ENOCH MGIJIMA MUNICIPALITY

Electricity

Based on 2016 survey, 96% of households in the EMM had access to electricity, compared to 95.1% for the CHDM and 89.1% for the Eastern Cape.

Access to water

Based on the 2016 survey information, 93.9% of households in the EMM were supplied by a service provider. Of this 41.1% had piped water inside the house, 30.4% piped water inside the yard, and 15% relied on communal standpipes.

Sanitation

63% of the households in the EMM had access to flush toilets (2016), while 23.5% relied on pit toilets. This compares to 32% and 41.9% for the CHDM respectively. The access to flush toilets in the EMM is therefore significantly higher than the figure for the CHDM. Likewise, the percentage of the population in the EMM that rely on pit toilets is lower than the CHDM.

Refuse collection

49.9% of the households in the EMM had access to regular refuse removal service, while 34.2% relied on their own dump. This compares to 25.7% for the CHDM (regular) and 57.2% (own dump). The waste management services in the EMM are therefore of a higher standard than the CHDM.

3.5 OVERVIEW OF STUDY AREA

As indicated above, the study area is located within the Enoch Mgijima Municipality (EMM) within the Eastern Cape Province. The town of Komani, formerly Queenstown, which the administrative seat of the EMM, is located ~ 10 km east of the site. The settlements of Cimicili and Dedima are located adjacent to the R61, ~ 10 km west of the site.

The site is located ~ 800 m south of the R61, which links Komani to the east with Tarkastad to the west. The road runs through a valley with a large, flat-topped mountain to the north formed by a dolerite sill and a narrow, mountain formed by a dolerite intrusion to the south. The valley opens towards the east and Komani. The other roads in the area include the N6 that links Komani with East London to the south, and the R67 which links Komani with Fort Beaufort to the southwest. The N6 is located ~ 9km north of the site and the R67 is located ~ 7 km east of the site (Figure 3.2).

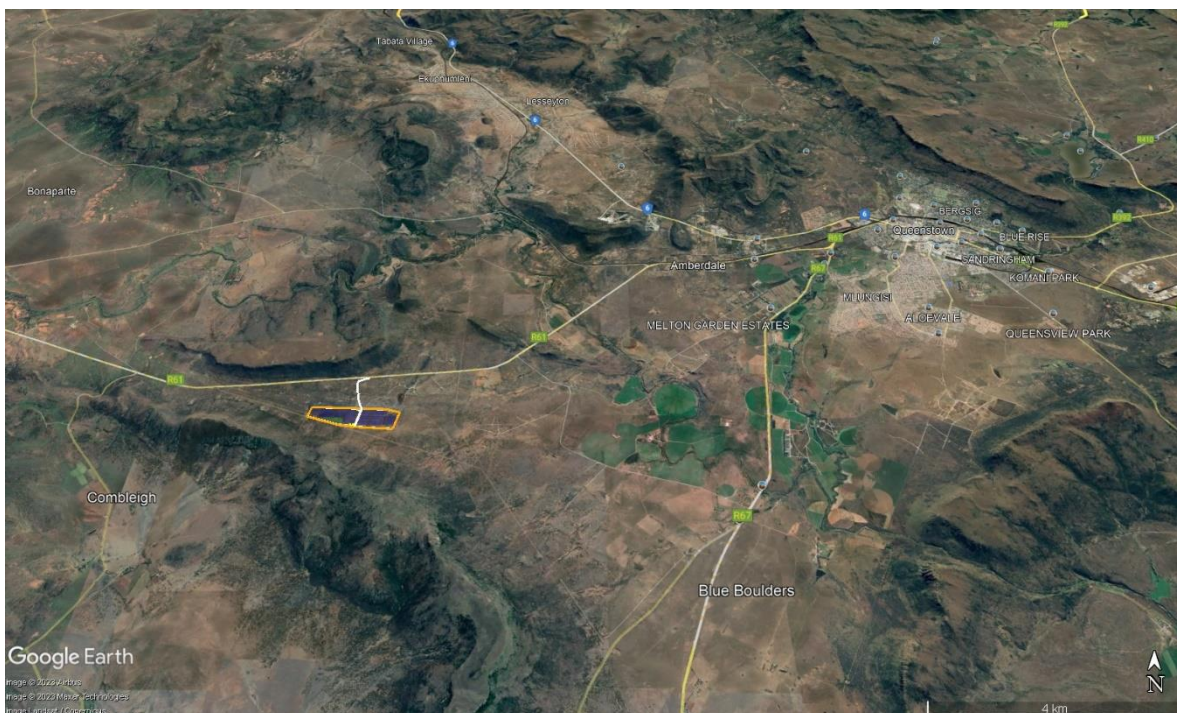


Figure 3.2: Local setting of Langside PV SEF

The site is in an area that appears to be a heavily grazed. There are no signs of dryland cropping and or irrigation. Centre pivot irrigation activities are located ~ 4 km to the east of the site. The closest farmhouses to the site are the Langside Farm located ~ 600 m northeast of the northern boundary of the site, two farmsteads located to the north of the R61, ~ 1.6 and 1.8 km northeast of the site, and a farmstead located to the south of the R61, ~ 2 km east of the site.

Based on the information from Google Earth there do not appear to be any farmsteads located within 1km of the, except for the farmstead on which the PV SEF site is located.

Access to the site will be off the R61 along an existing internal farm road (Figure 3.3, white line). The layout of the PV SEF is illustrated in Figure 3.3, with areas under PV panels in blue and the location of the BESS and substation in green and yellow

respectively. An Eskom 66 kV line runs along the southern boundary of the site as reflected by the light line in Figure 3.3.

Based on the review of Google Earth there appear to be no sensitive land uses located in the vicinity of the site that would be impacted by the proposed PV SEF.



Figure 3.3: Layout of Langside Renewable Energy Facility

Although the site is located within the Stormberg REDZ the closest renewable energy projects to the site are located ~ 75 km to the east of the site⁸.

⁸

<https://dffportal.environment.gov.za/portal/apps/webappviewer/index.html?id=0ab209da1aa348e9b9ab7b2d87ba6149>

SECTION 4: ASSESSMENT OF KEY SOCIAL ISSUES

4.1 INTRODUCTION

Section 4 provides an assessment of the key social issues identified during the study. The identification of key issues was based on:

- Review of project related information.
- Review of key policy and planning documents.
- Familiarity of the author with the study area.
- Experience with similar projects.

The assessment section is divided into the following sections:

- Assessment of compatibility with relevant policy and planning context (“planning fit”).
- Assessment of social issues associated with the construction phase.
- Assessment of social issues associated with the operation phase.
- Assessment of the “no development” alternative.
- Assessment of cumulative impact on sense of place.

4.2 ASSESSMENT OF POLICY AND PLANNING FIT

The development of renewable energy is strongly supported at a national, provincial, and local level. The development of and investment in renewable energy is supported by the National Development Plan (NDP), New Growth Path Framework and National Infrastructure Plan, which all refer to and support renewable energy. The development of renewable energy is also supported at a provincial and local level. The site is also located within the Stormberg REDZ. The development of the proposed PV SEF is therefore supported by key policy and planning documents.

4.3 CONSTRUCTION PHASE SOCIAL IMPACTS

Potential positive impacts

- Creation of employment and business opportunities, and opportunity for skills development and on-site training.

Potential negative impacts

- Impacts associated with the presence of construction workers on local communities.
- Impacts related to the potential influx of jobseekers.
- Increased risks to local communities associated with the construction related activities and presence of construction workers on the site.
- Nuisance impacts, such as noise, dust, and safety, associated with construction related activities and vehicles.

4.3.1 Creation of local employment, training, and business opportunities

The construction phase of PV SEF will extend over a period of approximately 12-18 months and create in the region of 50 employment opportunities. Members from the local communities in the area, specifically Komani (Queenstown), would qualify for most of the low skilled and semi-skilled employment opportunities. Most of these employment opportunities will accrue to Historically Disadvantaged (HD) members of the community.

Based on information from similar projects the total wage bill will be in the region of R 5 million (2023 Rand values). A percentage of the wage bill will be spent in the local economy which will also create opportunities for local businesses in Komani.

The capital expenditure associated with the construction phase will be approximately R 400 million (2023 Rand value). The local service sector will also benefit from the construction phase. The potential opportunities would be linked to accommodation, catering, cleaning, transport, and security, etc. associated with the construction workers on the site.

The hospitality industry in the area will also benefit from the provision of accommodation and meals for professionals (engineers, quantity surveyors, project managers, product representatives etc.) and other (non-construction) personnel involved on the project. Experience from other construction projects indicates that the potential opportunities are not limited to on-site construction workers but also to consultants and product representatives associated with the project.

Table 4.1: Impact assessment of employment and business creation

Nature: Creation of employment and business opportunities during the construction phase		
	Without Enhancement	With Enhancement
Extent	Local – Regional (2)	Local – Regional (3)
Duration	Short term (2)	Short term (2)
Magnitude	Low (4)	Moderate (6)
Probability	Probable (3)	Highly probable (4)
Significance	Medium (24)	Medium (44)
Status	Positive	Positive
Reversibility	N/A	N/A
Irreplaceable loss of resources?	N/A	N/A
Can impact be enhanced?	Yes	
<p>Enhancement Measures:</p> <p>Employment</p> <ul style="list-style-type: none"> • Where reasonable and practical, the proponent should appoint local contractors and implement a 'locals first' policy, especially for semi and low-skilled job categories. • Where feasible, efforts should be made to employ local contractors that are compliant with Broad Based Black Economic Empowerment (BBBEE) criteria. • Before the construction phase commences the proponent should meet with representatives from the EMM to establish the existence of a skills database for the area. If such a database exists, it should be made available to the contractors appointed for the construction phase. • The recruitment selection process should seek to promote gender equality and the employment of women wherever possible. <p>Business</p> <ul style="list-style-type: none"> • The proponent should liaise with the EMM with regards the establishment of a database of local companies, specifically BBBEE companies, which qualify as potential service providers (e.g., construction companies, catering companies, waste collection companies, security companies etc.) prior to the commencement of the tender process for construction service providers. These companies should be notified of the tender process and invited to bid for project-related work. 		

Note that while preference to local employees and companies is recommended, it is recognised that a competitive tender process may not guarantee the employment of local labour for the construction phase.

Residual impacts: Improved pool of skills and experience in the local area.

Assessment of No-Go option

There is no impact as the current status quo would be maintained.

4.3.2 Impact of construction workers on local communities

The presence of construction workers may pose a potential risk to family structures and social networks. While the presence of construction workers does not in itself constitute a social impact, the manner in which construction workers conduct themselves can impact on local communities. The most significant negative impact is associated with the disruption of existing family structures and social networks. This risk is linked to potentially risky behaviour, mainly of male construction workers, including:

- An increase in alcohol and drug use.
- An increase in crime levels.
- The loss of girlfriends and/or wives to construction workers.
- An increase in teenage and unwanted pregnancies.
- An increase in prostitution.
- An increase in sexually transmitted diseases (STDs), including HIV.

Given the relatively small labour force (~50) and short duration of the construction phase the potential risk is likely to be negligible. In addition, the majority of low and semi-skilled workers can be sources locally.

Table 4.2: Assessment of impact of the presence of construction workers in the area on local communities

Nature: Potential impacts on family structures and social networks associated with the presence of construction workers		
	Without Mitigation	With Mitigation
Extent	Local (2)	Local (1)
Duration	Short term (2)	Short term (2)
Magnitude	Low (4)	Low (4)
Probability	Probable (3)	Probable (3)
Significance	Low (24)	Low (21)
Status	Negative	Negative
Reversibility	No in case of HIV and AIDS	No in case of HIV and AIDS
Irreplaceable loss of resources?	Yes, if people contract HIV/AIDS.	
Can impact be mitigated?	Yes, to some degree. However, the risk cannot be eliminated	

Recommended mitigation measures:

- Where possible, the proponent should make it a requirement for contractors to implement a 'locals first' policy for construction jobs, specifically for semi and low-skilled job categories.
- The proponent and contractor should develop a Code of Conduct (CoC) for construction workers. The code should identify which types of behaviour and activities are not acceptable. Construction workers in breach of the code should be subject to appropriate disciplinary action and/or dismissed. All dismissals must comply with the South African labour legislation. The CoC should be signed by the proponent and the contractors before the contractors move onto site. The CoC should form part of the CHSSP.
- The proponent and the contractor should implement an HIV/AIDS, COVID-19 and Tuberculosis (TB) awareness programme for all construction workers at the outset of the construction phase. The programmes should form part of the CHSSP.
- The contractor should provide transport for workers to and from the site on a daily basis. This will enable the contractor to effectively manage and monitor the movement of construction workers on and off the site.
- The contractor must ensure that all construction workers from outside the area are transported back to their place of residence within 2 days for their contract coming to an end.
- No construction workers, with the exception of security personnel, should be permitted to stay over-night on the site.

Residual impacts: Impacts on family and community relations that may, in some cases, persist for a long period of time. Also, in cases where unplanned / unwanted pregnancies occur or members of the community are infected by an STD, specifically HIV and or AIDS, the impacts may be permanent and have long term to permanent cumulative impacts on the affected individuals and/or their families and the community.

Assessment of No-Go option

There is no impact as the current status quo would be maintained.

4.3.3 Risk to safety and security

The presence on and movement of construction workers on and off the site has the potential to pose a potential safety threat to local communities in the vicinity of the site. However, the risks are usually associated with projects located in rural areas. Given the relatively small labour force (~50) and short duration of the construction phase the potential risk is likely to be negligible. The potential risks can also be effectively mitigated by careful planning and managing the movement of construction workers on and off the site workers during the construction phase.

Table 4.3: Assessment of risk to local communities

Nature: Potential risk to safety of farmers and farm workers, livestock and damage to farm infrastructure associated with the presence of construction workers on site		
	Without Mitigation	With Mitigation
Extent	Local (2)	Local (1)
Duration	Short term (2)	Short term (2)
Magnitude	Low (4)	Low (4)
Probability	Probable (3)	Probable (3)
Significance	Low (24)	Low (21)
Status	Negative	Negative

Reversibility	Yes, compensation paid for stock losses and damage to farm infrastructure etc.	Yes, compensation paid for stock losses and damage to farm infrastructure etc.
Irreplaceable loss of resources?	No	No
Can impact be mitigated?	Yes	Yes
Mitigation:		
<ul style="list-style-type: none"> • The proponent should enter into an agreement with the local farmers in the area whereby damages to farm property etc. during the construction phase will be compensated for. The agreement should be signed before the construction phase commences. • All farm gates must be closed after passing through. • Contractors appointed by the proponent should provide daily transport for low and semi-skilled workers to and from the site. • The proponent should hold contractors liable for compensating farmers and communities in full for any stock losses and/or damage to farm infrastructure that can be linked to construction workers. This should be contained in the CoC to be signed between the proponent, the contractors, and neighbouring landowners. The agreement should also cover losses and costs associated with fires caused by construction workers or construction related activities (see below). • The Environmental Management Plan Report (EMPr) must outline procedures for managing and storing waste on site, specifically plastic waste that poses a threat to livestock if ingested. • Contractors appointed by the proponent must ensure that all workers are informed at the outset of the construction phase of the conditions contained in the Code of Conduct, specifically consequences of stock theft and trespassing on adjacent farms. • Contractors appointed by the proponent must ensure that construction workers who are found guilty of stealing livestock and/or damaging farm infrastructure are dismissed and charged. This should be contained in the CoC. All dismissals must be in accordance with South African labour legislation. • It is recommended that no construction workers, with the exception of security personnel, should be permitted to stay over-night on the site. 		
Residual impacts: No, provided losses are compensated for.		

Assessment of No-Go option

There is no impact as the current status quo would be maintained.

4.3.4 Nuisance impacts associated with construction related activities

Construction related activities, including the movement of heavy construction vehicles of and on the site, has the potential to create dust, noise and safety impacts and damage roads. The impacts will be largely local and can be effectively mitigated. Given the relatively short duration of the construction phase the potential the impacts are likely to be negligible.

Table 4.4: Assessment of the impacts associated with construction related activities

Nature: Potential noise, dust and safety impacts associated with construction related activities		
	Without Mitigation	With Mitigation
Extent	Local (2)	Local (1)
Duration	Short Term (2)	Short Term (2)
Magnitude	Medium (6)	Minor (2)
Probability	Probable (3)	Probable (3)
Significance	Medium (30)	Low (15)
Status	Negative	Negative
Reversibility	Yes	
Irreplaceable loss of resources?	No	No
Can impact be mitigated?	Yes	
<p>Mitigation:</p> <ul style="list-style-type: none"> • The movement of construction vehicles on the site should be confined to agreed access road/s. • Establishment of a Grievance Mechanism that provides local farmers and other road users with an effective and efficient mechanism to address issues related to construction related impacts, including damage to local gravel farm roads. • The movement of heavy vehicles associated with the construction phase should be timed to avoid times days of the week, such as weekends, when the volume of traffic travelling along the access roads may be higher. • Dust suppression measures should be implemented, such as wetting on a regular basis and ensuring that vehicles used to transport sand and building materials are fitted with tarpaulins or covers. • All vehicles must be road worthy, and drivers must be qualified and made aware of the potential road safety issues and need for strict speed limits. 		
<p>Residual impacts If damage to local farm roads is not repaired then this will affect the farming activities in the area and result in higher maintenance costs for vehicles of local farmers and other road users. The costs will be borne by road users who were no responsible for the damage.</p>		

Assessment of No-Go option

There is no impact as it maintains the current status quo.

4.4 OPERATIONAL PHASE SOCIAL IMPACTS

The following key social issues are of relevance to the operational phase:

Potential positive impacts

- The establishment of infrastructure to improve energy security and support renewable sector.
- Creation of employment opportunities.
- Generate income for affected landowners.

Potential negative impacts

- Visual impacts and associated impacts on sense of place.
- Impact on tourism.
- Impact on property values.

4.4.1 Improve energy security and support the renewable energy sector

The primary goal of the proposed project is to improve energy security in South Africa by generating additional energy. The proposed SEF also reduces the carbon footprint associated with energy generation. The project should therefore be viewed within the context of the South Africa's current reliance on coal powered energy to meet the majority of its energy needs, and secondly, within the context of the success of the REIPPPP.

Improved energy security

South Africa's energy crisis, which started in 2007 and is ongoing, has resulted in widespread rolling blackouts (referred to as load shedding) due to supply shortfalls. The load shedding has had a significant impact on all sectors of the economy and on investor confidence. The mining and manufacturing sector have been severely impacted and will continue to be impacted until such time as there is a reliable supply to energy. Load shedding in the first six months of 2015 was estimated to have cost South African businesses R13.72 billion in lost revenue with an additional R716 million was spent by businesses on backup generators⁹.

Energy expert, Chris Yelland, has estimated the cost of Stage 1 load shedding resulting in 10 hours of blackouts per day for 20 days a month results in losses of R20 billion per month. Based on this Stage 2 load shedding costs the economy R40 billion per month and Stage 3 is estimated to cost the South African economy R80 billion per month¹⁰.

A survey of 3 984 small business owners found that 44% said that they had been severely affected by load shedding with 85% stating that it had reduced their revenue, with 40% of small businesses losing 20% or more or revenue during due to load shedding period¹¹.

Table 4.5: Improve energy security and support renewable sector

Nature: Development of infrastructure to improve energy security and support renewable sector		
	Without Enhancement	With Enhancement
Extent	Local, Regional and National (2)	Local, Regional and National (3)
Duration	Long term (4)	Long term (4)
Magnitude	Moderate (6)	Moderate (6)
Probability	Highly Probable (4)	Highly Probable (4)
Significance	Medium (48)	Medium (52)

⁹ Goldberg, Ariel (9 November 2015). "The economic impact of load shedding: The case of South African retailers" (PDF). Gordon Institute of Business Science. p. 109

¹⁰ The economic consequences of load shedding in South Africa and - Generator King (genking.co.za)

¹¹ "How does load shedding affect small business in SA?". *The Yoco Small Business Pulse (3: Q1 2019)*: 3

Status	Positive	Positive
Reversibility	Yes	
Irreplaceable loss of resources?	Yes, impact of climate change on ecosystems	Reduced CO ₂ emissions and impact on climate change
Can impact be mitigated?	Yes	
<p>Enhancement: Should the project be approved, the proponent should:</p> <ul style="list-style-type: none"> • Implement a skills development and training programme aimed at maximizing the number of employment opportunities for local community members. • Maximise opportunities for local content, procurement, and community shareholding. • Maximise opportunities for local content and procurement. 		
<p>Residual impacts: Overall reduction in CO₂ emission, reduction in water consumption for energy generation, contribution to establishing an economically viable commercial renewables generation sector in the Northern Cape and South Africa.</p>		

Assessment of No-Go option

The No-Development option would represent a lost opportunity for South Africa to supplement its current energy needs with clean, renewable energy.

4.4.2 Creation of employment opportunities

The proposed development will create approximately 10 full-time employment opportunities during the operational phase. Based on similar projects the annual operating budget will be in the region of R 8 million (2023 Rand values), including wages.

Table 4.6: Assessment of employment and business creation opportunities

Nature: Creation of employment and business opportunities associated with the operational phase		
	Without Enhancement	With Enhancement
Extent	Local and Regional (1)	Local and Regional (2)
Duration	Long term (4)	Long term (4)
Magnitude	Minor (2)	Low (4)
Probability	Highly Probable (4)	Highly Probable (4)
Significance	Low (28)	Medium (40)
Status	Positive	Positive
Reversibility	N/A	
Irreplaceable loss of resources?	No	
Can impact be enhanced?	Yes	
Enhancement Measures: Employment		

<ul style="list-style-type: none"> • Where reasonable and practical, the proponent should implement a 'locals first' policy, especially for semi and low-skilled job categories. • Where feasible, training and skills development programmes for locals should be initiated prior to the initiation of the operational phase. • The recruitment selection process should seek to promote gender equality and the employment of women wherever possible. <p>Business</p> <ul style="list-style-type: none"> • The proponent should liaise with the EMM with regards the establishment of a database of local companies, specifically BBEE companies, which qualify as potential service providers for the operational phase (e.g., waste collection companies, security companies etc.). These companies should be notified of the tender process and invited to bid for project-related work. <p>Note that while preference to local employees and companies is recommended, it is recognised that a competitive tender process may not guarantee the employment of local labour for the operational phase.</p> <p>Residual impacts: Creation of permanent employment and skills and development opportunities for members from the local community and creation of additional business and economic opportunities in the area</p>

4.4.3 Generate income for affected landowners

The proponent will enter into rental agreements with the affected landowners for the use of the land for the establishment of the proposed SEF. In terms of the rental agreement the affected landowner will be paid an annual amount dependent upon the area affected. The additional income will reduce the risk to his livelihoods posed by droughts and fluctuating market prices for farm outputs and farming inputs, such as fuel, feed etc. The additional income represents a significant benefit for the affected landowner.

Table 4.7: Assessment of benefits associated with income generated for the affected farmer(s)

Nature: The generation of additional income represents a significant benefit for the local affected farmer(s) and reduces the risks to their livelihoods posed by droughts and fluctuating market prices for farm outputs and inputs, such as fuel, feed etc.		
	Without Enhancement	With Enhancement¹²
Extent	Local and Regional (1)	Local and Regional (2)
Duration	Long term (4)	Long term (4)
Magnitude	Low (4)	Moderate (6)
Likelihood	Probable (3)	Highly Probable (4)
Significance	Low (27)	Medium (48)
Status	Positive	Positive
Reversibility	Yes	Yes
Can impact be enhanced?	Yes	
Enhancement:		
<ul style="list-style-type: none"> • Implement agreements with affected landowners. • The loss of high-quality agricultural land should be avoided and or minimised by careful planning in the final layout of the proposed SEF facilities. The recommendations of the agricultural / soil assessment should be implemented. 		

¹² Enhancement assumes effective management of the community trust

Residual impacts: Promotion of social and economic development and improvement in the overall well-being of the community

Assessment of No-Go option

There is no impact as it maintains the current status quo.

4.4.4 Visual impact and impact on sense of place

The proposed PV SEF has the potential to impact on the area’s existing sense of place. However, given the location and scale of the project (30 MW) the potential impact is likely to be limited. The site is also located within the Stormberg REDZ. The area has therefore been identified as being suitable for the establishment of renewable energy infrastructure.

Table 4.8: Visual impact and impact on sense of place

Nature: Visual impact associated with the proposed facility and associated infrastructure and the potential impact on the areas rural sense of place.		
	Without Mitigation	With Mitigation
Extent	Local (2)	Local (2)
Duration	Long term (4)	Long term (4)
Magnitude	Minor-Low (2-4)	Minor-Low (2-4)
Probability	Probable (3)	Probable (3)
Significance	Low-Medium (24-30)	Low-Medium (24-30)
Status	Negative	Negative
Reversibility	Yes, SEF components and other infrastructure can be removed.	
Irreplaceable loss of resources?	No	
Can impact be mitigated?	Yes	
Mitigation: The recommendations contained in the VIA should be implemented.		
Residual impacts: Potential impact on current rural sense of place		

Assessment of No-Go option

There is no impact as it maintains the current status quo.

4.4.5 Impact on tourism

The proposed REF has the potential to impact on the area’s existing sense of place, which in turn may impact on the tourism-related activities and operations in the area. Based on the location of the proposed PV SEF the potential impact on tourism at a local and regional level will be negligible.

Table 4.9: Impact on tourism in the region

Nature: Potential impact of the SEF on local tourism		
	Without Mitigation	With Enhancement / Mitigation
Extent	Local (2)	Local (2)
Duration	Long term (4)	Long term (4)
Magnitude	Minor (2)	Minor (2)
Probability	Probable (3)	Probable (3)
Significance	Low (24)	Low (24)
Status	Negative	Negative
Reversibility	Yes	Yes
Irreplaceable loss of resources?	No	No
Can impact be mitigated?	Yes	
Mitigation: The recommendations contained in the VIA should be implemented.		
Residual impacts: Linked to visual impact on sense of place.		

Assessment of No-Go option

There is no impact as it maintains the current status quo.

4.4.6 Impact on property values

The potential visual impacts associated with the proposed PV SEF have the potential to impact on property values. However, as indicated above, the potential visual impact on sense of place is likely to be negligible. The impact on property values is also likely to be negligible. Research undertaken on the potential impact on property values in rural areas has also found that the impact is likely to be limited. In this regard a study undertaken in Australia in 2016 (Urbis Pty Ltd) found that:

- Appropriately located wind farms within rural areas, removed from higher density residential areas, are unlikely to have a measurable negative impact on surrounding land values.
- There is limited available sales data to make a conclusive finding relating to value impacts on residential or lifestyle properties located close to wind farm turbines, noting that wind farms in NSW have been constructed in predominantly rural areas.

The impact of SEFs on property values is likely to be lower than the impact of WEFs due to the reduced visual impact. The Impact of the proposed PV SEF on property values is therefore likely to be low.

Table 4.10: Visual impact and impact property values

Nature: Potential impact of the SEF on property values		
	Without Mitigation	With Enhancement / Mitigation
Extent	Local (2)	Local (1)
Duration	Long term (4)	Long term (4)
Magnitude	Minor (2)	Minor (2)
Probability	Probable (3)	Probable (3)
Significance	Low (24)	Low (21)
Status	Negative	Negative
Reversibility	Yes	Yes
Irreplaceable loss of resources?	No	No
Can impact be enhanced?	Yes	
Mitigation The recommendations contained in the VIA should be implemented.		
Residual impacts: Linked to visual impact on sense of place.		

Assessment of No-Go option

There is no impact as it maintains the current status quo.

4.5 CUMULATIVE IMPACT ON SENSE OF PLACE

The potential cumulative impacts on the area’s sense of place will be largely linked to potential visual impacts. In this regard the Scottish Natural Heritage (2005) describes a range of potential cumulative landscape impacts associated with wind farms on landscapes. These issues are also likely to be relevant to solar facilities and associated infrastructure. The relevant issues identified by Scottish Natural Heritage study include:

- Combined visibility (whether two or more solar farms will be visible from one location).
- Sequential visibility (e.g. the effect of seeing two or more solar farms along a single journey, e.g. road or walking trail).
- The visual compatibility of different solar farms in the same vicinity.
- Perceived or actual change in land use across a character type or region.
- Loss of a characteristic element (e.g. viewing type or feature) across a character type caused by developments across that character type.

The guidelines also note that cumulative impacts need to be considered in relation to dynamic as well as static viewpoints. The experience of driving along a tourist road, for example, needs to be considered as a dynamic sequence of views and visual impacts, not just as the cumulative impact of several developments on one location. The viewer may only see one renewable energy facility and the associated infrastructure at a time, but if each successive stretch of the road is dominated by views of renewable energy facilities, then that can be argued to be a cumulative visual impact (National Wind Farm Development Guidelines, DRAFT - July 2010).

As indicated above, the potential impact of the proposed REF and associated infrastructure on the areas sense of place is likely to be negligible. The nearest renewable energy projects in the area are located ~ 70 km to the east of the site. The potential for cumulative impacts is therefore negligible.

Table 4.11: Cumulative impacts on sense of place and the landscape

Nature: Visual impacts associated with the establishment of associated grid infrastructure and the potential impact on the area’s rural sense of place and character of the landscape.		
	Overall impact of the proposed project considered in isolation	Cumulative impact of the project and other projects in the area
Extent	Local (2)	Regional (2)
Duration	Long term (4)	Long term (4)
Magnitude	Low (2)	Low (2)
Reversibility	Reversible (1)	Reversible (1)
Probability	Probable (3)	Probable (3)
Significance	Low (27)	Low (27)
Status	Negative	Negative
Can impacts be mitigated?	Limited	
Mitigation: The recommendations contained in the VIA should be implemented.		

Assessment of No-Go option

There is no impact as it maintains the current status quo.

4.6 CUMULATIVE IMPACT ON LOCAL SERVICES AND ACCOMMODATION

The establishment of a number of REFs has the potential to place pressure on local services and accommodation, specifically during the construction phase. Given the small scale of the project the pressure on local services and accommodation is likely to be negligible. The potential impact should also be viewed within the context of the potential positive cumulative impacts for the local economy associated with the establishment of the proposed facility and associated renewable energy projects in the EMM.

Table 4.12: Cumulative impacts on local services

Nature: The establishment of a number of renewable energy facilities and associated projects, such as the proposed SEF, in the EEM has the potential to place pressure on local services, specifically medical, education and accommodation.		
	Overall impact of the proposed project considered in isolation	Cumulative impact of the project and other projects in the area
Extent	Local (1)	Local and regional (2)
Duration	Long term (4)	Long term (4)
Magnitude	Low (4)	Low (4)
Probability	Probable (3)	Probable (3)
Significance	Low (27)	Medium (30) ¹³
Status (positive/negative)	Negative	Negative

¹³ With effective mitigation and planning the significance will be Low Negative.

Reversibility	Yes. REF components and other infrastructure can be removed.	
Loss of resources?	No	No
Can impacts be mitigated?	Yes	
Confidence in findings: High.		
Mitigation: The proponent should liaise with the EEM to address potential impacts on local services and accommodation needs.		

Assessment on No-Go option

There is no impact as it maintains the current status quo.

4.7 CUMULATIVE IMPACT ON LOCAL ECONOMY

In addition to the potential negative impacts, the establishment of renewable energy facilities and associated infrastructure, including the proposed PV SEF, will also create several socio-economic opportunities for the EEM. The positive cumulative opportunities include creation of employment, skills development and training opportunities, and downstream business opportunities. The potential cumulative benefits for the local and regional economy are therefore associated with both the construction and operational phase of renewable energy projects and associated infrastructure and extend over a period of 20-25 years.

Table 4.13: Cumulative impacts on local economy

Nature: The establishment of renewable energy facilities and associated projects, such as the SEF, in the EMM will create employment, skills development and training opportunities, creation of downstream business opportunities.		
	Overall impact of the proposed project considered in isolation	Cumulative impact of the project and other projects in the area
Extent	Local (1)	Local and regional (3)
Duration	Long term (4)	Long term (4)
Magnitude	Low (4)	Moderate (6)
Probability	Highly Probable (4)	Highly Probable (4)
Significance	Medium (36)	Medium (52) ¹⁴
Status (positive/negative)	Positive	Positive
Reversibility	Yes. REF components and other infrastructure can be removed.	
Loss of resources?	No	No
Can impacts be mitigated?	Yes	
Confidence in findings: High.		
Mitigation: The proponent should liaise with the EEM to identify measures to maximise potential socio-economic opportunities associated with the project.		

Assessment of No-Go option

There is no impact as it maintains the current status quo. This would represent a lost socio-economic opportunity for the EMM.

¹⁴ With effective mitigation and planning the significance will be Medium Positive.

4.8 ASSESSMENT OF NO-DEVELOPMENT OPTION

The primary goal of the Project is to assist in providing additional capacity to Eskom to assist in addressing the current energy supply constraints. The project also aims to reduce the carbon footprint associated with energy generation. As indicated above, energy supply constraints and the associated load shedding have had a significant impact on the economic development of the South African economy. South Africa also relies on coal-powered energy to meet more than 90% of its energy needs. South Africa is therefore one of the highest per capita producers of carbon emissions in the world and Eskom, as an energy utility, has been identified as the world's second largest producer carbon emissions.

The No-Development option would represent a lost opportunity for South Africa to improve energy security and supplement its current energy needs with clean, renewable energy. Given South Africa's current energy security challenges and its position as one of the highest per capita producers of carbon emissions in the world, this would represent a significant negative social cost.

Table 4.14: Assessment of no-development option

Nature: The no-development option would result in the lost opportunity for South Africa to improve energy security and assist to support with the development of clean, renewable energy		
	Without Mitigation¹⁵	With Mitigation¹⁶
Extent	Local-International (3)	Local-International (3)
Duration	Long term (4)	Long term (4)
Magnitude	Moderate (6)	Moderate (6)
Probability	Highly Probable (4)	Highly Probable (4)
Significance	Moderate (52)	Moderate (52)
Status	Negative	Positive
Reversibility	Yes	
Irreplaceable loss of resources?	Yes, impact of climate change on ecosystems	
Can impact be mitigated?	Yes	
Enhancement: See below		
Residual impacts: Reduce carbon emissions via the use of renewable energy and associated benefits in terms of global warming and climate change.		

Recommended enhancement measures

The proposed Renewable Energy Facility should be developed, and the mitigation and enhancement measures identified in the SIA and other specialist studies should be implemented.

¹⁵ Assumes project is not developed.

¹⁶ Assumes project is developed.

4.9 ASSESSMENT OF DECOMMISSIONING PHASE

Typically, the major social impacts associated with the decommissioning phase are linked to the loss of jobs and associated income. This has implications for the households who are directly affected, the communities within which they live, and the relevant local authorities. However, in the case of the proposed facility the decommissioning phase is likely to involve the disassembly and replacement of the existing components with more modern technology. This is likely to take place in the 20 - 25 years of post commissioning. The decommissioning phase is therefore likely to create additional construction type jobs, as opposed to the jobs losses typically associated with decommissioning.

Given the relatively moderate number of people employed during the operational phase (~ 10-15) the social impacts associated with the decommissioning phase can be effectively managed with the implementation of a retrenchment and downscaling programme. With mitigation, the impacts are assessed to be Low (negative). Decommissioning will also create temporary employment opportunities, which would represent a positive temporary impact. The significance would be Low (positive) with enhancement due to limited opportunities and short duration.

Table 4.15: Social impacts associated with decommissioning

Nature Social impacts associated with retrenchment including loss of jobs, and source of income. Decommissioning will also create temporary employment opportunities, which would represent a positive temporary impact		
	Without Mitigation	With Mitigation
Extent	Local (4)	Local (2)
Duration	Short term (2)	short term (2)
Magnitude	Moderate (6)	Low (4)
Probability	Probable (3)	Probable (3)
Significance	Medium (36)	Low (24)
Status	Negative	Negative
Reversibility	N/A	
Irreplaceable loss of resources?	No	No
Can impact be mitigated?	Yes	
Mitigation:		
<ul style="list-style-type: none"> The proponent should ensure that retrenchment packages are provided for all staff retrenched when the plant is decommissioned. All structures and infrastructure associated with the proposed facility should be dismantled and transported off-site on decommissioning. 		
Residual impacts: No, provided effective retrenchment package.		

Assessment on No-Go option

There is no impact as it maintains the current status quo.

SECTION 5: KEY FINDINGS AND RECOMMENDATIONS

5.1 INTRODUCTION

Section 5 lists the key findings of the study and recommendations. These findings are based on:

- Review of project related information.
- Review of key policy and planning documents.
- Site visits to the study area and for other renewable energy projects.
- Interviews with key stakeholders.
- Experience/ familiarity of the author with the area and local conditions.
- Experience with similar projects.

5.2 SUMMARY OF KEY FINDINGS

The key findings of the study are summarised under the following sections:

- Fit with policy and planning.
- Construction phase impacts.
- Operational phase impacts.
- Cumulative impacts.
- No-development option.
- Decommissioning.

5.2.1 Policy and planning

The development of renewable energy is strongly supported at a national, provincial, and local level. The development of and investment in renewable energy is supported by the National Development Plan (NDP), New Growth Path Framework and National Infrastructure Plan, which all refer to and support renewable energy. The development of renewable energy is also supported at a provincial and local level. The site is also located in the Stormberg REDZ. The area has therefore been identified for the establishment of renewable energy infrastructure. The development of the proposed PV SEF is therefore supported by key policy and planning documents.

5.2.2 Construction phase impacts

Potential positive impacts

- Creation of employment and business opportunities.

The construction phase is expected to extend over a period of ~12-18 months and create approximately 50 employment opportunities. The total wage bill for the construction phase is estimated to be in the region of R5 million (2023 Rand value). A percentage of the wage bill will be spent in the local economy which will create opportunities for local businesses in the EMM. Some of the employment opportunities, specifically the low and semi-skilled opportunities, will be available to residents in the area, specifically residents from local towns in the study area, specifically Komani (Queenstown). Most of beneficiaries are likely to be historically disadvantaged (HD) members from the

community. This would represent a positive social benefit in an area with limited employment opportunities.

The capital expenditure associated with the construction phase will be in the region of R 400 million (2023 Rand value). The sector of the local economy that is most likely to benefit from the proposed development is the local service industry. The potential opportunities for the local service sector would be linked to accommodation, catering, cleaning, transport, and security, etc. associated with the construction workers on the site.

Potential negative impacts

- Impacts associated with the presence of construction workers on local communities.
- Increased risks safety, livestock and farming infrastructure associated with the construction related activities and presence of construction workers on the site.
- Nuisance impacts, such as noise, dust, and safety, associated with construction related activities and vehicles.

The findings of the SIA indicate that the significance of all the potential negative impacts with mitigation are likely to be **Low Negative**. The potential negative impacts can therefore be effectively mitigated if the recommended mitigation measures are implemented. Table 5.1 summarises the significance of the impacts associated with the construction phase.

Table 5.1: Summary of social impacts during construction phase

Impact	Significance No Mitigation/Enhancement	Significance With Mitigation/Enhancement
Creation of employment and business opportunities	Low (Positive)	Medium (Positive)
Presence of construction workers and potential impacts on family structures and social networks	Low (Negative)	Low (Negative)
Safety risk, stock theft and damage to farm infrastructure associated with presence of construction workers	Low (Negative)	Low (Negative)
Nuisance related impact linked to construction activities	Medium (Negative)	Low (Negative)

5.2.3 Operational phase impacts

Potential positive impacts

- The establishment of infrastructure to improve energy security and support renewable sector.
- Creation of employment opportunities.
- Benefits for local landowners.

The proposed project will supplement South Africa’s energy and assist to improve energy security. In addition, it will also reduce the country’s reliance on coal as an energy source. This represents a positive social benefit.

Potential negative impacts

- Visual impacts and associated impacts on sense of place.
- Potential impact on property values.
- Potential impact on tourism.

The findings of the SIA indicate that the significance of all the potential negative impacts with mitigation are likely to be **Low Negative**. The potential negative impacts can therefore be effectively mitigated. The significance of the impacts associated with the operational phase are summarised in Table 5.2.

Table 5.2: Summary of social impacts during operational phase

Impact	Significance No Mitigation/Enhancement	Significance With Mitigation/Enhancement
Establishment of infrastructure to improve energy security and support renewable sector	Medium (Positive)	Medium (Positive)
Creation of employment and business opportunities during maintenance	Low (Positive)	Medium (Positive)
Benefits for landowners	Low (Positive)	Medium (Positive)
Visual impact and impact on sense of place	Low (Negative)	Low (Negative)
Impact on property values	Low (Negative)	Low (Negative)
Impact on tourism	Low (Negative)	Low (Negative)

5.2.4 Cumulative impacts

Cumulative impact on sense of place

The closest renewable energy facility is located ~ 70 km east of the site. The potential for cumulative impact on the areas sense of place is therefore low. The significance is rated as **Low Negative**.

Cumulative impact on local services and accommodation

The significance of this impact with mitigation was rated as **Low Negative**.

Cumulative impact on local economy

The significance of this impact with enhancement was rated as **Medium Positive**.

5.2.5 Decommissioning phase

Given the relatively small number of people employed during the operational phase (~ 10), the potential negative social impact on the local economy associated with decommissioning will be limited. In addition, the potential impacts associated with the decommissioning phase can also be effectively managed with the implementation of a retrenchment and downscaling programme. With mitigation, the impacts are assessed to be **Low Negative**.

5.2.6 No-development option

The No-Development option would represent a lost opportunity for South Africa to improve energy security and supplement its current energy needs with clean, renewable energy. Given South Africa's current energy security challenges and its position as one of the highest per capita producers of carbon emissions in the world, this would represent a significant negative social cost. The No-Development option is not supported by the findings of the SIA.

5.3 CONCLUSION AND RECOMMENDATIONS

The findings of the SIA indicate that the development of the proposed Langside Renewable Energy Facility and associated infrastructure will create employment and business opportunities in the EMM during both the construction and operational phase of the project. However, due to the relatively small size of the facility (30MW) the benefits in terms of employment will be limited. The potential negative impacts can also be effectively mitigated. The site is also located in the Stormberg REDZ. The area has therefore been identified for the establishment of renewable energy infrastructure.

The proposed development also represents an investment in clean, renewable energy infrastructure, which, given the negative environmental and socio-economic impacts associated with a coal-based energy economy and the challenges created by climate change, represents a significant positive social benefit for society as a whole.

Statement and reasoned opinion

The establishment of the proposed Langside Renewable Energy Facility and associated infrastructure including a battery energy storage system (BESS) is supported by the findings of the SIA.

ANNEXURE A

REFERENCES

- National Energy Act (2008).
- White Paper on the Energy Policy of the Republic of South Africa (December 1998).
- White Paper on Renewable Energy (November 2003).
- Integrated Resource Plan (IRP) for South Africa (2019).
- National Infrastructure Plan (NIP) (2012 and 2021).
- National Development Plan (2011).
- Strategic Environmental Assessment (SEA) for wind and solar PV energy in South Africa (CSIR, 2015).
- Eastern Cape Provincial Development Plan-2030 Vision.
- Eastern Cape Provincial Growth and Development Program.
- Eastern Cape Sustainable Energy Strategy 2012.
- Enoch Mgijima Local Municipality Integrated Development Plan (2022-2027).

ANNEXURE B

METHODOLOGY FOR THE ASSESSMENT OF POTENTIAL IMPACTS

Direct, indirect and cumulative impacts of the above issues, as well as all other issues identified will be assessed in terms of the following criteria:

- The **nature**, which shall include a description of what causes the effect, what will be affected and how it will be affected.
- The **extent**, where it will be indicated whether the impact will be local (limited to the immediate area or site of development), regional, national or international. A score between 1 and 5 will be assigned as appropriate (with a score of 1 being low and a score of 5 being high).
- The **duration**, where it will be indicated whether:
 - * the lifetime of the impact will be of a very short duration (0–1 years) – assigned a score of 1;
 - * the lifetime of the impact will be of a short duration (2–5 years) - assigned a score of 2;
 - * medium-term (5–15 years) – assigned a score of 3;
 - * long term (> 15 years) - assigned a score of 4; or
 - * permanent - assigned a score of 5.
- The **magnitude**, quantified on a scale from 0–10, where a score is assigned:
 - * 0 is small and will have no effect on the environment;
 - * 2 is minor and will not result in an impact on processes;
 - * 4 is low and will cause a slight impact on processes;
 - * 6 is moderate and will result in processes continuing but in a modified way;
 - * 8 is high (processes are altered to the extent that they temporarily cease); and
 - * 10 is very high and results in complete destruction of patterns and permanent cessation of processes.
- The **probability of occurrence**, which shall describe the likelihood of the impact actually occurring. Probability will be estimated on a scale, and a score assigned:
 - * Assigned a score of 1–5, where 1 is very improbable (probably will not happen);
 - * Assigned a score of 2 is improbable (some possibility, but low likelihood);
 - * Assigned a score of 3 is probable (distinct possibility);
 - * Assigned a score of 4 is highly probable (most likely); and
 - * Assigned a score of 5 is definite (impact will occur regardless of any prevention measures).
- The **significance**, which shall be determined through a synthesis of the characteristics described above (refer formula below) and can be assessed as low, medium or high.
- The **status**, which will be described as either positive, negative or neutral.
- The *degree* to which the impact can be *reversed*.
- The *degree* to which the impact may cause *irreplaceable loss of resources*.
- The *degree* to which the impact can be *mitigated*.

The **significance** is determined by combining the criteria in the following formula:

$S=(E+D+M)P$; where

S = Significance weighting

E = Extent

D = Duration

M = Magnitude

P = Probability

The **significance weightings** for each potential impact are as follows:

- < 30 points: Low (i.e. where this impact would not have a direct influence on the decision to develop in the area),
- 30-60 points: Medium (i.e. where the impact could influence the decision to develop in the area unless it is effectively mitigated),
- > 60 points: High (i.e. where the impact must have an influence on the decision process to develop in the area).

ANNEXURE C

Tony Barbour

ENVIRONMENTAL CONSULTING

10 Firs Avenue, Claremont, 7708, South Africa
(Cell) 082 600 8266
(E-Mail) tony@tonybarbour.co.za

Tony Barbour's has 30 years' experience in the field of environmental consulting and management. His experience includes working for ten years as a consultant in the private sector followed by four years at the University of Cape Town's Environmental Evaluation Unit. He has worked as an independent consultant since 2004, with a key focus on Social Impact Assessment. His other areas of interest include Strategic Environmental Assessment and review work.

EDUCATION

- BSc (Geology and Economics) Rhodes (1984);
- B Economics (Honours) Rhodes (1985);
- MSc (Environmental Science), University of Cape Town (1992)

EMPLOYMENT RECORD

- Independent Consultant: November 2004 – current;
- University of Cape Town: August 1996-October 2004: Environmental Evaluation Unit (EEU), University of Cape Town. Senior Environmental Consultant and Researcher;
- Private sector: 1991-August 2000: 1991-1996: Ninham Shand Consulting (Now Aurecon, Cape Town). Senior Environmental Scientist; 1996-August 2000: Steffen, Robertson and Kirsten (SRK Consulting) – Associate Director, Manager Environmental Section, SRK Cape Town.

LECTURING

- University of Cape Town: Resource Economics; SEA and EIA (1991-2004);
- University of Cape Town: Social Impact Assessment (2004-current);
- Cape Technikon: Resource Economics and Waste Management (1994-1998);
- Peninsula Technikon: Resource Economics and Waste Management (1996-1998).

RELEVANT EXPERIENCE AND EXPERTISE

Tony Barbour has undertaken in the region of 260 SIA's, including SIAs for infrastructure projects, dams, pipelines, and roads. All the SIAs include interacting with and liaising with affected communities. In addition, he is the author of the Guidelines for undertaking SIAs as part of the EIA process commissioned by the Western Cape Provincial Environmental Authorities in 2007. These guidelines have been used throughout South Africa.

Tony was also the project manager for a study commissioned in 2005 by the then South African Department of Water Affairs and Forestry for the development of a Social Assessment and Development Framework. The aim of the framework was to enable the Department of Water Affairs and Forestry to identify, assess and manage social impacts associated with large infrastructure projects, such as dams. The study also included the development of guidelines for Social Impact Assessment, Conflict Management, Relocation and Resettlement and Monitoring and Evaluation.

Countries with work experience include South Africa, Namibia, Angola, Botswana, Zambia, Lesotho, Swaziland, Ghana, Senegal, Nigeria, Mozambique, Mauritius, Kenya, Ethiopia, Oman, South Sudan, Sudan, Rwanda and Armenia.

ANNEXURE D

The specialist declaration of independence in terms of the Regulations_

I, Tony Barbour _____, declare that --

General declaration:

I act as the independent specialist in this application;

I will perform the work relating to the application in an objective manner, even if this results in views and findings that are not favourable to the applicant;

I declare that there are no circumstances that may compromise my objectivity in performing such work;

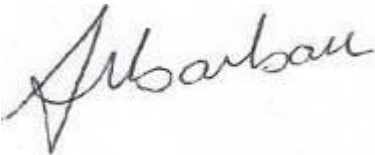
I have expertise in conducting the specialist report relevant to this application, including knowledge of the Act, Regulations and any guidelines that have relevance to the proposed activity;

I will comply with the Act, Regulations and all other applicable legislation;

I have no, and will not engage in, conflicting interests in the undertaking of the activity;

I undertake to disclose to the applicant and the competent authority all material information in my possession that reasonably has or may have the potential of influencing - any decision to be taken with respect to the application by the competent authority; and - the objectivity of any report, plan or document to be prepared by myself for submission to the competent authority; all the particulars furnished by me in this form are true and correct; and

I realise that a false declaration is an offence in terms of regulation 48 and is punishable in terms of section 24F of the Act.



Signature of the specialist:

Tony Barbour Environmental Consulting and Research

Name of company (if applicable):

11 November 2023

Date: